

HAMBLETON DISTRICT COUNCIL

# Hambleton District Council

# Annual Financial Report

# <u>2012/2013</u>

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# Statement of Accounts

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# Explanatory Foreword

# 1. Introduction

The Statement of Accounts shows the Council's financial position as at 31<sup>st</sup> March 2013. It has been prepared in accordance with the 'Code of Practice on Local Authority Accounting in the United Kingdom 2012/13', which is based upon International Financial Reporting Standards (IFRS). The 'Code' constitutes 'proper accounting practice' under the terms of the Accounts and Audit Regulations 2011 and the Local Government and Housing Act 1989.

The purpose of this foreword is to provide an easily understandable guide to the most significant matters reported in the accounts, and an explanation in overall terms of the Council's financial position. The foreword also includes an explanation of the purpose of each statement and the relationships between each of these statements.

# 2. Financial Statements

Certain financial statements and accompanying disclosures are required to be prepared under the 'Code' which is set out at pages 1 to 92. They consist of:-

# Statement of Responsibilities for the Statement of Accounts

This explains both the Council's and Chief Finance Officer's responsibilities in respect of the Statement of Accounts.

# **Movement in Reserves Statement**

This statement shows the movement in the year on the different reserves held by the Council, analysed into 'useable reserves' (i.e. those that can be applied to fund expenditure or reduce local taxation) and other reserves.

# **Comprehensive Income & Expenditure Statement**

This statement shows the accounting costs in the year of providing services in accordance with the relevant accounting standards, rather than the cost to be funded from taxation which is shown in the Movement in Reserves Statement.

### **Balance Sheet**

This sets out the financial position of the Council on 31<sup>st</sup> March 2013. It shows the balances and reserves at the Council's disposal, its long-term indebtedness, the non-current and net current assets employed in its operations and summarised information on the non-current assets held. The net assets held by the Council at the balance sheet date are matched by reserves.

### **Cash Flow Statement**

This summarises the total movement in cash and cash equivalents held by the council during the reporting period.

# Notes to the Core Financial Statements

The Notes to the Core Financial Statements have three significant roles, they:

- Present information about the basis of preparation of the Core Financial Statements and the specific accounting policies used.
- Disclose information that is required by the 'Code' that is not presented elsewhere in the Statement of Accounts.
- Disclose information that is not presented elsewhere in the Statement of Accounts but is relevant to the users understanding.

# **Collection Fund**

The Collection Fund is an agent's statement and reflects the Council's responsibility to collect Council Tax and National Non-Domestic Rates on behalf of others. This shows income.

# **Glossary of Terms**

Explaining the meaning of the terms used in the Statement of Accounts.

# 3. Revenue Expenditure for the Financial Year 2012/2013

This section provides a brief explanation of the financial aspects of the Council's activities and draws attention to the main characteristics of the Council's financial position.

Revenue Expenditure is generally spent on items which are consumed within the year and is financed from Council Tax, Business Rates, Government Grants, rents and other income. Revenue Expenditure for 2012/2013 is summarised in the Comprehensive Income and Expenditure Statement. This shows the costs of all the Council's services and how the expenditure has been funded.

The Comprehensive Income and Expenditure Statement on page 19 shows gross expenditure on all of the Council's services for 2012/13 is £42,384,569. The following chart shows what the Council's money is spent on.

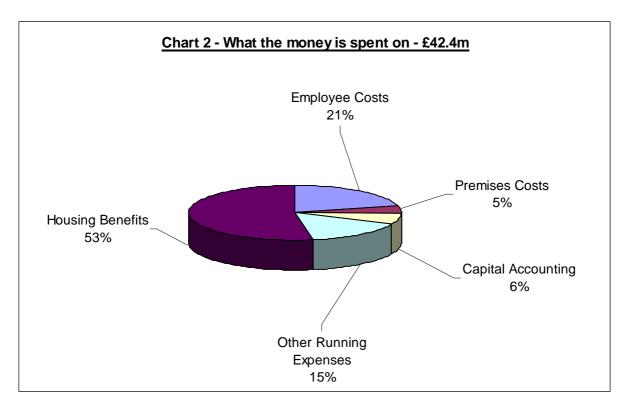


Chart 1 shows that 52.84% (£22.4m) of the Council's expenditure is on Housing and Council Tax Benefit payments and 20.85% (£8.84m) is spent on Employee costs. The remaining spend is made up of 15.23% (£6.46m) on Other Running expenses which include the costs of operating vehicles and purchasing various external supplies and services, 6.36% (£2.7m) relates to capital charges for depreciation of the Council's assets and 4.71% (2.0 m) is spent on maintaining the Council's buildings and leisure facilities.

# Revenue Expenditure in 2012/13 Compared to the Agreed Budget

The main components of the 2012/13 budget and how these compare with actual income and expenditure are set out below. The latest approved budget reflects changes made to the Council's budget during the financial year.

	Latest Approved Budget	Actual	Difference
	£	£	£
Net Expenditure by Business Theme:			
Corporate Services	1,186,040	1,349,642	163,602
Customer Services	630,270	417,673	(212,597)
Housing & Planning	3,650,080	3,130,868	(519,212)
Leisure & Health	1,095,220	1,220,312	125,092
Resources	904,200	661,809	(242,391)
Internal Drainage Boards	74,620	74,543	(77)
Net Expenditure	7,540,430	6,854,847	(685,583)
Financed by:			
Revenue Support Grant	(164,362)	(161,441)	2,921
Business Rates	(4,150,243)	(4,150,243)	-
Council Tax	(3,254,397)	(3,254,397)	-
	(7,569,002)	(7,566,081)	2,921
Funding Surplus Transferred to Reserves	(28,572)	(711,234)	(682,662)

The Business Theme expenditure headings and figures reported above reflect the Council's organisational and management structure. These are not consistent with the Service headings reported within the Comprehensive Income and Expenditure Statement on page 19, which conform to the Service Reporting Code of Practice (SerCOP) requirements.

The original estimated net revenue expenditure budget for 2012/13 which was approved by Council in December 2011 was £7,995,790. Comprehensive and detailed budget monitoring is undertaken throughout the year and is supplemented by quarterly formal budget monitoring reports to the Council's Cabinet. The Quarter 3 budget monitoring report that was presented to Cabinet in March 2013 reduced the net revenue expenditure budget to £7,540,430. The final net revenue expenditure of £6,854,847 represents significant underspend of £682,662 against this revised budget.

The spending, financing and surplus figures reported in the table above are also not the same as those reported in the Comprehensive Income & Expenditure Statement. This is because a number of accounting adjustments that are required to be reflected in the Comprehensive Income & Expenditure Statement. A brief reconciliation of the two sets of figures is as follows:-

	Expenditure £
Expenditure per Council's Accounts (as above)	6,854,847
Other required accounting entries reflected in the	
Comprehensive Income & Expenditure Statement	
- Capital Accounting	4,476,781
- Council Tax Collection Fund Accounting	28,572
- Pensions Accounting	710,000
Less Funding (as above)	(7,566,081)
Deficit on Provision of Services per	
Comprehensive Income & Expenditure	4,504,119
Statement	

# 4. Capital Expenditure for the Financial Year 2012/2013

Capital Expenditure is spent on items which have value to the Council or the Community for more than one year and can be financed from borrowing, income realised from the sale of capital assets and revenue contributions or internal funds/reserves.

In 2012/13 the Council spent  $\pounds$ 1,128,686 (2011/12  $\pounds$ 983,471) on capital schemes. An analysis of where the money was spent and the sources of funding is shown in the tables below:-

2011/2012 %	2011/2012 £000's	Capital Expenditure	2012/13 %	2012/13 £000's
25	247	Corporate Services	9	108
23	230	Customer Services	20	222
38	369	Housing and Planning	22	248
14	137	Leisure and Planning	36	404
0	0	Resources	13	147
100	983	Total Capital Expenditure	100	1,129

2011/2012 %	2011/2012 £000's	Where the Money Came From	2012/13 %	2012/13 £000's
79	780	Grants & Contributions	34	386
21	203	Capital Receipts	66	743
100	983	Total Capital Expenditure	100	1,129

The major schemes over £50,000 where the Council's capital expenditure in 2012/13 occurred were:

- Public lighting replacment
- CCTV control room upgrade
- Northallerton Thurston Road adoption works
- Housing renovations
- Pool tank tiles at Stokesley, Bedale and Thirsk Lesiure Centres
- Combined heat & light power units at Stokesley, Bedale and Thirsk Lesiure Centres
- IT desktops

# 5. Borrowing

The Council's ability to borrow is governed by the Local Government Act 2003 and the CIPFA Prudential Code for Capital Finance in Local Authorities. The Council is able to determine its own programme for capital investment in fixed assets that will assist in the delivery of its services to the people of the Hambleton District subject to that programme being affordable, prudent and sustainable. Throughout 2012/13 the Council remained debt free with no requirement for external borrowing.

# 6. Employee Benefits and Pension Liabilities

The Council is a member of the North Yorkshire Pension Fund, which is part of the Local Government Pension Scheme. This is a scheme which provides defined benefits based on members' final pensionable salary. In the Council's accounts, a liability for future pension costs is recognised on the Balance Sheet, and pension contributions are shown

in the Comprehensive Income and Expenditure Statement. The figures presented in the annual accounts are prepared in accordance with International Accounting Standard 19 (IAS 19) for Employee Benefits. Under IAS 19 the Council is required to disclose the total value of all pension payments that have accumulated (including deferred pensions) at the 31 March each year. This value is made up of:

- The total cost of pensions that are being paid out to former employees who have retired.
- The total sum of the pension entitlements earned to date for current employees.

The standard also requires all investments (assets) of the Pension Fund to be shown at their market value at 31 March each year. In reality, the value of such investments fluctuates on a day-to-day basis but this is ignored for the purpose of the accounting standard. Comparing the value of all future pension payments and the value of investments, as at 31 March, results in either an overall surplus or deficit for the Pension Fund. This is called the IAS 19 surplus or deficit.

The Balance Sheet includes a Pensions Reserve, which shows a net liability to the Pension Fund of £24,656,000 as at 31 March 2013. This effectively means that the Council has historically underpaid contributions relative to the future benefits earned to date by its employees. The net liability increased by £4,622,000 (23.07%) in 2012/2013.

Further information in respect of retirement benefits is disclosed in Note 41 to the Statement of Accounts.

# 7. Changes to the Accounting Practice

During the 2012/2013 financial year there have been some further changes to the way Local Government accounts are presented. These are to ensure that Local Authorities are presenting their statements in accordance with International Financial Reporting Standards (IFRS). Prior to 1 April 2010, Local Authorities presented their financial statements in accordance with UK GAAP.

# 8. Changes to Accounting Policies

There have been no changes to Accounting Policies as a result of the implementation of the 2012/13 Code of Practice on Local Authority Accounting in the United Kingdom.

### 9. Review of the Council's Current Financial Position

The Council works within a 10 year financial strategy which sets a level of affordability for the operational budget for annual General Fund revenue expenditure (expenditure funded from Council Tax) and for a 10 year programme of capital expenditure. The financial strategy, revenue budget and capital programme are all reviewed annually. The financial strategy aims to deliver the revenue and capital programmes whilst maintaining and, where possible, increasing the level of the Council's reserves.

At the start of the financial year, 1 April 2012, the Council's revenue reserves stood at  $\pm$ 17.411m. By the end of the financial year, 31 March 2013, balances on revenue reserves totalled  $\pm$ 17.818m.

The balance sheet position as at 31 March 2013 shows a reduction in the Council's net worth of £11.515m. This is largely due to the changes in the value of the Council's assets and an increase in the pension liability.

# 10. Shared Services

In early 2012 the Council initiated a review of the shared service arrangements with Richmondshire District Council. This has resulted in the Council appointing its own senior management team. The review process is now complete and all services are either repatriated or operated under a 'service level agreement' with one council providing the service for the other. All shared service arrangements ceased on 31 March 2013.

# **11. Other Sources of Information**

This Statement of Accounts forms one element of the Council's financial reporting to local taxpayers, employees and other interested parties. Further performance information can be found on the Council's website <u>www.hambleton.gov.uk</u>.

# **12. Inspection and Audit of Accounts**

Under the Audit Commission Act 1998 members of the public have the right to inspect the Council's accounts and supporting documents and to question the auditor about, or make objections to, the matters contained in them. The times at which the accounts are deposited for inspection are advertised in the local press. The Council's external auditors are:

Deloitte LLP 1 City Square Leeds LS1 2AL

# **13. Further Information**

Further information about the accounts is available from the Director of Resources, Civic Centre, Stone Cross, Northallerton, North Yorkshire, DL6 2UU and on our website <u>www.hambleton.gov.uk</u>.

Dr Justin Ives BA MA DBA FCCA Director of Resources

# Independent Auditor's Report to Members of Hambleton District Council

# Opinion on the Authority accounting statements

We have audited the accounting statements and related notes of Hambleton District Council for the year ended 31 March 2013 under the Audit Commission Act 1998. The accounting statements comprise the Movement in Reserves Statement, the Comprehensive Income and Expenditure Statement, the Balance Sheet, the Cash Flow Statement, Explanatory Notes 1 to 45 to the Core Financial Statements, the Collection Fund Statement and Notes 1 to 4 of the Collection Fund Statement. The financial reporting framework that has been applied in their preparation is applicable law and the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2012/13.

This report is made solely to the members of Hambleton District Council in accordance with Part II of the Audit Commission Act 1998 and for no other purpose, as set out in paragraph 48 of the Statement of Responsibilities of Auditors and of Audited Bodies published by the Audit Commission in March 2010. Our audit work has been undertaken so that we might state to the Authority those matters we are required to state to them in an auditor's report and for no other purpose. To the fullest extent permitted by law, we do not accept or assume responsibility to anyone other than the Authority, as a body, for our audit work, for this report, or for the opinions we have formed.

# Respective responsibilities of the Head of Finance (s151) and auditor

As explained more fully in the Statement of the Head of Finance's (s151) Responsibilities, the Head of Finance (s151) is responsible for the preparation of the Authority's Statement of Accounts in accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom. Our responsibility is to audit the accounting statements in accordance with applicable law and International Standards on Auditing (UK and Ireland). Those standards require us to comply with the Auditing Practice's Board's Ethical Standards for Auditors.

# Scope of the audit of the financial statements

An audit involves obtaining evidence about the amounts and disclosures in the accounting statements sufficient to give reasonable assurance that the accounting statements are free from material misstatement, whether caused by fraud or error. This includes an assessment of: whether the accounting policies are appropriate to the Authority's circumstances and have been consistently applied and adequately disclosed; the reasonableness of significant accounting statements. We read all the information in the explanatory foreword and the annual report to identify material inconsistencies with the audited accounting statements. If we become aware of any apparent material misstatements or inconsistencies we consider the implications for our report.

# **Opinion on accounting statements**

In our opinion the accounting statements:

- give a true and fair view of the state of Hambleton District Council's affairs as at 31 March 2013 and of its expenditure and income for the year then ended; and
- have been properly prepared in accordance with the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2012/13.

# **Opinion on other matters**

In our opinion, the information given in the explanatory foreword and the content of the Annual Report for the financial year for which the accounting statements are prepared is consistent with the accounting statements.

# Matters on which we report by exception

We report to you if:

- in our opinion the annual governance statement does not reflect compliance with 'Delivering Good Governance in Local Government: a Framework' published by CIPFA/SOLACE in June 2007;
- we issue a report in the public interest under section 8 of the Audit Commission Act 1998;
- we designate under section 11 of the Audit Commission Act 1998 any recommendation as one that requires the Authority to consider it at a public meeting and to decide what action to take in response; or
- we exercise any other special powers of the auditor under the Audit Commission Act 1998.

We have nothing to report in these respects.

# Conclusion on Authority's arrangements for securing economy, efficiency and effectiveness in the use of resources

# Respective responsibilities of the Authority and the auditor

The Authority is responsible for putting in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources, to ensure proper stewardship and governance, and to review regularly the adequacy and effectiveness of these arrangements.

We are required under Section 5 of the Audit Commission Act 1998 to satisfy ourselves that the Authority has made proper arrangements for securing economy, efficiency and effectiveness in its use of resources. The Code of Audit Practice issued by the Audit Commission requires us to report to you our conclusion relating to proper arrangements, having regard to relevant criteria specified by the Audit Commission.

We report if significant matters have come to our attention which prevent us from concluding that the Authority has put in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources. We are not required to consider, nor have we considered, whether all aspects of the Authority's arrangements for securing economy, efficiency and effectiveness in its use of resources are operating effectively.

# Scope of the review of arrangements for securing economy, efficiency and effectiveness in the use of resources

We have undertaken our audit in accordance with the Code of Audit Practice, having regard to the guidance on the specified criteria, published by the Audit Commission in November 2012, as to whether the has proper arrangements for:

- o securing financial resilience; and
- o challenging how it secures economy, efficiency and effectiveness.

The Audit Commission has determined these two criteria as those necessary for us to consider under the Code of Audit Practice in satisfying ourselves whether the Authority put in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources for the year ended 31 March 2013.

We planned our work in accordance with the Code of Audit Practice. Based on our risk assessment, we undertook such work as we considered necessary to form a view on whether, in all significant respects, the Authority had put in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources.

# Conclusion

On the basis of our work, having regard to the guidance on the specified criteria published by the Audit Commission in November 2012, we are satisfied that, in all significant respects, Hambleton District Council put in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources for the year ending 31 March 2013.

## Delay in certification of completion of the audit

We cannot formally conclude the audit and issue an audit certificate until we have completed the work necessary to issue our assurance statement in respect of the Authority's Whole of Government Accounts consolidation pack. We are satisfied that this work does not have a material effect on the financial statements or on our value for money conclusion.

Paul Thomson ACA (Engagement Lead) for and on behalf of Deloitte LLP Appointed Auditor Leeds, United Kingdom

18 September 2013

# Hambleton District Council ANNUAL GOVERNANCE STATEMENT 2012 – 2013

# Scope of Responsibility

Hambleton District Council is responsible for ensuring that its business is conducted in accordance with the law and proper standards, and that public money is safeguarded and properly accounted for, and used economically, efficiently and effectively. Hambleton District Council also has a duty under the Local Government Act 1999 to make arrangements to secure continuous improvement in the way in which its functions are exercised, having regard to a combination of economy, efficiency and effectiveness.

In discharging this overall responsibility, Hambleton District Council is responsible for putting in place proper arrangements for the governance of its affairs, facilitating the effective exercise of its functions, and which includes arrangements for the management of risk.

Hambleton District Council has approved and adopted a code of corporate governance. The code has been updated to embrace the principles of the CIPFA/SOLACE Framework *Delivering Good Governance in Local Government*. A copy of the existing code is on our website at <u>www.hambleton.gov.uk</u> or can be obtained from Customer Services on 0845 1211 555 or by email from <u>customer.services@hambleton.gov.uk</u>. This statement explains how Hambleton District Council has complied with the code and also meets the requirements of regulation 4(2) of the Accounts and Audit Regulations 2011 in relation to the publication of a statement on its governance and internal control arrangements.

# The Purpose of the Governance Framework

The governance framework comprises the systems and processes, and culture and values, by which the authority is directed and controlled and its activities through which it accounts to, engages with and leads the community. It enables the authority to monitor the achievement of its strategic objectives and to consider whether those objectives have led to the delivery of appropriate, cost-effective services.

The system of internal control is a significant part of that framework and is designed to manage risk to a reasonable level. It cannot eliminate all risk of failure to achieve policies, aims and objectives and can therefore only provide reasonable and not absolute assurance of effectiveness. The system of internal control is based on an ongoing process designed to identify and prioritise the risks to the achievement of Hambleton District Council's policies, aims and objectives, to evaluate the likelihood of those risks being realised and the impact should they be realised, and to manage them efficiently, effectively and economically.

# The governance framework has been in place at Hambleton District Council for the year ended 31 March 2013 and up to the date of the approval of the Statement of Accounts.

# Identifying and communicating the Council's vision of its purpose and intended outcomes for citizens and service users:

Hambleton District Council has updated its new Council Plan. In setting the priorities, national, regional and the public's priorities were also taken into account. To cascade this down, performance indicators are arranged under priorities in service plans. From the whole suite of performance indicators, key indicators have been selected as those that best measure achievement of the priorities set in the Council Plan. These key, high level, indicators are monitored by the Chief Officers, through Performance Boards, Service Reviews, and reported to Cabinet on a regular basis.

Senior Management is able to use this information to vire money/resources between service areas to provide additional resources were performance is below an acceptable level. The Council also uses benchmarking information to compare unit costs; however this information is limited and does not cover all service areas.

The Constitution includes sections defining and documenting the roles and responsibilities of the executive, scrutiny and officer functions with clear delegation arrangements.

The Constitution includes the Code of Member Conduct, a Code for Planning Conduct and an Officer and Member Protocol.

The Audit and Governance Committee considers amendments to the Constitution.

# <u>Undertaking the core functions of an Audit Committee, as identified in CIPFA's Audit</u> <u>Committees – Practical Guidance for Local Authorities:</u>

The Audit, Governance and Standards Committee's Terms of Reference are reviewed annually to align with those suggested by CIPFA. The Terms of Reference cover a number of areas that include:-

- All aspects of Internal Audit;
- All aspects of External Audit;
- Overseeing the development of risk management;
- Overseeing the production of the Annual Governance Statement;
- Consideration of the Council's arrangements for corporate governance and agreeing necessary actions to ensure compliance with best practice.

# Ensuring compliance with relevant laws and regulations, internal policies and procedures, and that expenditure is lawful:-

Hambleton District Council achieves this through a number of mechanisms:-

- The Director of Corporate Services has access to all draft Cabinet and Council reports and approves the minutes;
- The Legal Section monitors legal developments and notifies relevant senior officers;
- A protocol for the Monitoring Officer is in place;
- Senior Officers and Members are aware of the availability of the advice on propriety which is available from both the Monitoring Officer and Veritau North Yorkshire Limited (who provided internal audit services in 2012/13);
- The Monitoring Officer, Legal Section, the S151 Officer and Veritau North Yorkshire Limited have good working relations and often cross-refer matters;

- The CIPFA Statement on the role of the Chief Finance Officer (CFO) recommends that the CFO should report directly to the Chief Executive and be a member of the 'Leadership' Team. Furthermore that the AGS should assess the position of the CFO against these criteria and report on a 'comply or explain' basis. The Director of Resources is the Council's designated S151 Officer, is a member of the Senior Management Team and reports directly to the Chief Executive;
- The CFO has unfettered access to information, to the Chief Executive and to Members of the Council. Therefore we consider that there are the processes and procedures in place which provide assurance that the role of the CFO (Director of Resources) in Hambleton District Council meets the Statement's expectations;
- All Directors have completed an Assurance Statement for the 12 months to 31 March 2013; and
- The Chairman of the Council, Leader of the Council (as Chairman of Cabinet) and the Chairmen of the Council's main Committees have each completed an Assurance Statement for the 12 months to 31 March 2013.

This gives assurance as to the soundness of the system of internal controls that is in place.

Training is offered to Members on probity and governance issues. Briefings are given on strategic issues from time to time.

Establishing clear channels of communication with all sections of the community and other stakeholders, ensuring accountability and encouraging open consultation

The Council has developed and adopted a community engagement strategy with other Councils and agencies, which reflects the work of the theme groups and picks up on existing strategies such as the young and older person workstreams.

Embedding risk management in the activity of the Council, giving leadership to the risk management process, and training or equipping of staff to manage risk in a way appropriate to their authority and duties:

Hambleton District Council has a risk management strategy. The Audit, Governance and Standards Committee has assumed responsibility overseeing the Risk Management Strategy and Scrutiny oversee the operational and strategic risk registers.

Members of the Cabinet and the Audit, Governance and Standards Committee, Members, Risk Owners and other selected staff have received specialist training. The Risk Management Guidance Manual is revised annually and the revised version has been issued to Risk Owners.

Risk Management is a standard element of all officer reports to Cabinet and other Member Committees etc. All senior officers are required to implement the Strategy and to further embed risk management within the Council.

A Risk Register has been created, incorporating risks associated with delivery of the Council's Corporate Objectives under each priority Board.

Additionally, the corporate risks are identified and reviewed by the priority theme Performance Boards who in turn report to Cabinet on a quarterly basis.

A Partnership Risk Register was introduced during 2009/10 recognising the growing increase and importance of service delivery through the use of partnership arrangements. Again, risks in this area are reviewed through the Performance Boards.

With the measures mentioned above in place the Council is able to identify, assess and manage the risks to the Council's corporate objectives.

The Council recognises the need to ensure that good governance arrangements and robust controls exist within all partners and other group working. It also recognises the need for comprehensive agreements to be in place for all significant partnerships and that these

agreements should clearly identify how the risks of the partnership or working group arrangements will be managed.

# **Review of Effectiveness**

Hambleton District Council has responsibility for conducting, at least annually, a review of the effectiveness of its governance framework including the system of internal control. The review of effectiveness is informed by the work of the senior officers and managers within the Council who have responsibility for the development and maintenance of the governance environment, Veritau North Yorkshire Limited's Annual Report, and also by comments made by the external auditors and other review agencies and inspectorates.

# The Cabinet and Council:

There is a hierarchy of decision making at Hambleton District Council. Any new draft policies or strategies are developed and then submitted to the Senior Management Team. Once any amendments have been made, the policy/strategy moves on to Cabinet and then on to the full Council.

# The Audit, Governance and Standards Committee:

The Audit, Governance and Standards Committee has specific responsibility for monitoring the effectiveness of the Council's Code of Corporate Governance and to ensure that the Council undertakes its duties in an appropriate manner and maintains a high standard of Corporate Governance.

# Scrutiny Committees:

The Council has two Scrutiny Committees. Part of their function is to scrutinise Council policies. They do not have a specific role in dealing with Governance.

# Internal Audit:

During the year April 2012 to March 2013 the Council's internal audit service was provided by the Veritau North Yorkshire Limited (VNY), which is part of the Veritau group. It operates in accordance with the statements, standards and guidelines published by CIPFA (particularly the 2006 Code of Practice for Internal Audit in Local Government in the United Kingdom) and the Chartered Institute of Internal Auditors.

The Company provides an independent review service, and the work of internal audit is determined using a risk assessment model from which a Strategic Plan and a detailed Annual Internal Audit Plan are developed. The Audit, Governance and Standards Committee considers and approves both the strategic and annual plans and receives regular updates of actual performance against the plan and an Annual Internal Audit report at the year end which will contain an opinion or assurance statement from Internal Audit on the operation of the overall Governance Framework, incorporating the system of internal control.

A requirement under the Accounts and Audit Regulations 2011 is that every local authority undertakes a review of the effectiveness of its system of internal audit annually. Veritau North Yorkshire Limited undertook this review, and presented their report to the Audit, Governance and Standards Committee in March 2013.

Other explicit review/assurance mechanisms:

The Council is also subject to external review. The External Auditor is required to review, and where appropriate, report on the Council's corporate governance arrangements as they relate to:-

- legality of transactions that might have significant financial consequences;
- financial standing;
- internal financial control, and;
- standards of financial conduct and the prevention and detection of fraud and corruption.

The Chair of the Council, Leader of the Council (as Chair of Cabinet) and the Chairs of the main Committees sign a statement giving an assurance as to the conduct of Council/Committee business being both lawful and in a manner prescribed by the Council's Constitution.

Every Director signs a statement which gives an assurance as to the soundness of the system of internal controls that are in place within their respective areas.

# Governance Issues

In 2012 the Council initiated a review of the shared service arrangements with Richmondshire District Council. This has resulted in the Council appointing its own senior management team. This process was concluded in September 2012. During this period the Council took steps to ensure effective governance was maintained.



Signed: -----Councillor Mark Robson Leader of the Council

Signed: ------Phillip Morton CPFA Chief Executive

Signed: -----Dr Justin Ives BA MA DBA FCCA Director of Resources

# STATEMENT OF ACCOUNTS

# Statement of Responsibilities for the Statement of Accounts

# The Chief Financial Officer's Responsibilities

The Chief Financial Officer is responsible for the preparation of the Council's Statement of Accounts, in accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom ('The Code of Practice')

In preparing this Statement of Accounts, the Chief Financial Officer has:

- Selected suitable accounting policies and then applied them consistently;
- Made judgements and estimates that were reasonable and prudent;
- Complied with the Local Council Code.

The Chief Financial Officer has also:

- Kept proper accounting records which were up to date;
- Taken reasonable steps for the prevention and detection of fraud and other irregularities.

### Statement by the Chief Financial Officer

I certify that this Statement of Accounts gives a true and fair view of the financial position of Hambleton District Council at 31 March 2013 and its income and expenditure for the year then ended.

Dr Justin Ives BA MA DBA FCCA

Chief Financial Officer Date: 28 June 2013

# The Council's Responsibilities

The Council is required:

- To make arrangements for the proper administration of its financial affairs and to secure that one of its officers has the responsibility for the administration of these affairs. In this Council, the officer is the Chief Financial Officer;
- To manage its affairs to secure economic, efficient and effective use of resources and safeguard its assets.
- Approve the Statement of Accounts.

I confirm that the Audit and Governance Committee of Hambleton District Council approved the Statement of Accounts at the meeting held on 18 September 2013.

Edy front

Chair of Audit and Governance Committee Date: 18 September 2013

## **MOVEMENT IN RESERVES STATEMENT**

This statement shows the movement in the year on the different reserves held by the Council, analysed into 'usable reserves' (i.e. those that can be applied to fund expenditure or reduce local taxation) and other reserves. The Surplus or (Deficit) on the Provision of Services line shows the true economic cost of providing the Council's services, more details of which are shown in the Comprehensive Income and Expenditure Statement. These are different from the statutory amounts required to be charged to the General Fund Balance for council tax setting. The Net Increase/(Decrease) before Transfers to Earmarked Reserves line shows the statutory General Fund Balance before any discretionary transfers to or from earmarked reserves undertaken by the council.

	ප General ප Fund Balance	Barmarked General Fund Reserves	the Capital Capital Receipts Reserve	<del>به</del> Capital Grants Unapplied	ත Total Usable Reserves	t Unusable Reserves	ත ප Reserves
	~	~	~	2	~	~	~
Balance at 31 March 2012	(2,000,000)	(15,411,457)	(5,190,126)	(76,586)	(22,678,169)	(17,497,194)	(40,175,363)
(Deficit)/Surplus on the provision of services	4,504,119	-	-	-	4,504,119	-	4,504,119
Other Comprehensive Income and Expenditure	-	-	-	-	-	7,010,594	7,010,594
Total Comprehensive Income and Expenditure	4,504,119	-	-	-	4,504,119	7,010,594	11,514,713
Adjustments between accounting basis & funding basis under regulations (Note 7)	(4,910,939)		622,820	-	(4,288,119)	4,288,119	-
Net Increase/(decrea se) before Transfers to Earmarked Reserves	(406,820)		622,820	-	216,000	11,298,713	11,514,713
Transfers (to)/from Earmarked Reserves (Note 8)	406,820	(406,820)	-	-	-	-	-
Increase/(Decre ase) in 2012/13	-	(406,280)	622,820	-	216,000	11,298,713	11,514,713
Balance at 31 March 2013 carried forward	(2,000,000)	(15,818,277)	(4,567,306)	(76,586)	(22,462,169)	(6,198,481)	(28,660,650)

# <u>2012/2013</u>

# 2011/2012 Comparative Figures

	ප General ප Fund Balance	Barmarked Beneral Fund Reserves	Pr Capital Pr Receipts Reserve	r <del>,</del> Capital Grants Unapplied	면 Total B Usable Reserves	r Reserves	ප Total ප Council Reserves
Balance at 31 March 2011	(2,000,000)	(15,118,359)	(5,034,647)	(301,651)	(22,454,657)	(26,308,371)	(48,763,028)
(Deficit)/Surplus on the provision of services	4,993,958	-	-	-	4,993,958	-	4,993,958
Other Comprehensive Income and Expenditure	-	-	-	-	-	3,593,707	3,593,707
Total Comprehensiv e Income and Expenditure	4,993,958	-	-	-	4,993,958	3,593,707	8,587,665
Adjustments between accounting basis & funding basis under regulations (Note 7)	(5,287,056)	-	(155,479)	225,065	(5,217,470)	5,217,470	-
Net Increase/(decre ase) before Transfers to Earmarked Reserves	(293,098)	-	(155,479)	225,065	(223,512)	8,811,177	8,587,665
Transfers (to)/from Earmarked Reserves (Note 8)	293,098	(293,098)	-	-			-
Increase/(Decr ease) in 2011/12	-	(293,098)	(155,479)	225,065	(223,512)	8,811,177	8,587,665
Balance at 31 March 2012 carried forward	(2,000,000)	(15,411,457)	(5,190,126)	(76,586)	(22,678,169)	(17,497,194)	(40,175,363)

# COMPREHENSIVE INCOME AND EXPENDITURE STATEMENT

This statement shows the accounting cost in the year of providing services in accordance with generally accepted accounting practices, rather than the amount to be funded from taxation. Council's raise taxation to cover expenditure in accordance with regulations; this may be different from the accounting cost. The taxation position is shown in the Movement in Reserves Statement.

	2011/2012				2012/2013	
Gross Expenditure	Gross Income	Net Expenditure		Gross Expenditure	Gross Income	Net Expenditure
£	£	£		£	£	£
8,135,364	(6,335,432)	1,799,932	Central Services to the Public	7,342,218	(6,145,271)	1,196,947
4,657,200	(3,225,370)	1,431,830	Cultural and Related Services	6,024,521	(2,984,389)	3,040,132
6,365,871	(1,767,196)	4,598,675	Environmental & Regulatory Services	4,735,849	(1,843,161)	2,892,688
1,882,063	(1,916,397)	(34,334)	Planning Services	2,658,670	(1,771,022)	887,648
1,000,771	(527,204)	473,567	Highways and Transport Services	443,640	(518,248)	(74,608)
17,965,194	(17,703,768)	261,426	Other Housing Services	19,661,478	(18,987,631)	673,847
1,400,042	(2,361)	1,397,681	Corporate and Democratic core	1,585,417	(2,911)	1,582,506
83,588	(3,205)	80,383	Non Distributed Costs	(67,224)	(6,865)	(74,089)
41,490,093	(31,480,933)	10,009,160	Net Cost Of Services	42,384,569	(32,259,498)	10,125,071
1,628,123	(92,936)	1,535,187	Other Operating Expenditure (Note 9)	1,489,851	(214,702)	1,275,149
7,021,751	(4,408073)	2,613,678	Net Financing and Investment Expenditure/(Income) (Note 10)	3,318,290	(452,845)	2,865,445
-	(9,164,067)	(9,164,067)	Taxation and Non- Specific Grant Income (Note 11)	-	(9,761,546)	(9,761,546)
50,139,967	(45,146,009)	4,993,958	(Surplus) or Deficit on Provision of Services	47,192,710	(42,688,591)	4,504,119
		(232,293)	(Surplus) or Deficit on Revaluation of Property, Plant & Equipment (Note 25)			3,098,594
		3,826,000	Actuarial (Gains)/Losses on Pension Assets / Liabilities (Note 41)			3,912,000
	-	3,593,707	Other Comprehensive Income and Expenditure		-	7,010,594
		8,587,665	Total Comprehensive Income and Expenditure			11,514,713

#### **BALANCE SHEET**

The Balance Sheet shows the value as at the Balance Sheet date of the assets and liabilities recognised by the Council. The net assets of the Council (assets less liabilities) are matched by the reserves held by the Council. Reserves are reported in two categories. The first category of reserves are usable reserves, ie those reserves that the Council may use to provide services, subject to the need to maintain a prudent level of reserves and any statutory limitations on their use (for example the Capital Receipts Reserve that may only be used to fund capital expenditure or repay debt). The second category of reserves is those that the Council is not able to use to provide services. This category of reserves that hold unrealised gains and losses (for example the Revaluation Reserve), where amounts would only become available to provide services if the assets are sold; and reserves that hold timing differences shown in the Movement in Reserves Statement line 'Adjustments between accounting basis and funding basis under regulations'.

31 March 2011 RESTATED (NOTE 45)	31 March 2012 RESTATED (NOTE 45)		Notes	31 March 2013
£	£			£
26,568,614	24,963,222	Property, Plant & Equipment	12	20,598,239
15,260,145	12,420,092	Investment Property	14	9,900,090
761,997	522,078	Intangible Assets	15	260,670
4,740	5,653	Long Term Investments	36	7,682
63,684	42,093	Long Term Debtors		23,653
42,659,180	37,953,138	Long Term Assets		30,790,334
18,600,000	19,000,000	Short Term Investments	16	17,637,339
62,001	65,488	Inventories	17	50,739
2,061,330	4,038,516	Short Term Debtors	19	3,051,081
3,828,068	3,366,181	Cash and Cash Equivalents	20	5,136,086
480,388	133,899	Assets Held for Sale	21	358,138
25,031,787	26,604,084	Current Assets		26,233,383
(2,568,529)	(4,167,883)	Short Term Creditors	22	(3,582,430)
(471,434)	(179,976)	Other Short Term Liabilities		(119,199)
(3,039,963)	(4,347,859)	Current Liabilities		(3,701,629)
-	-	Long Term Borrowing	16	-
(83,976)	-	Other Long Term Liabilities		(5,438)
(15,804,000)	(20,034,000)	Pension Liability	41	(24,656,000)
(15,887,976)	(20,034,000)	Long Term Liabilities		(24,661,438)
48,763,028	40,175,363	Net Assets		28,660,650
(22,454,657)	(22,678,169)	Usable Reserves	24	(22,462,169)
(26,308,371)	(17,497,194)	Unusable Reserves	25	(6,198,481)
(48,763,028)	(40,175,363)	Total Reserves		(28,660,650)

# CASH FLOW STATEMENT

The Cash Flow Statement shows the changes in cash and cash equivalents of the Council during the reporting period. The statement shows how the Council generates and uses cash and cash equivalents by classifying cash flows as operating, investing and financing activities. The amount of net cash flows arising from operating activities is a key indicator of the extent to which the operations of the Council are funded by way of taxation and grant income or from the recipients of services provided by the Council. Investing activities represent the extent to which cash outflows have been made for resources which are intended to contribute to the Council's future service delivery. Cash flows arising from financing activities are useful in predicting claims on future cash flows by providers of capital (i.e. borrowing) to the Council.

2011/2012		2012/2013
RESTATED		
£		£
4,993,958	Net (surplus)/deficit on the provision of services	4,504,119
(4,842,215)	Adjustments to net (surplus)/deficit on the provision of services for non-cash movements (Note 26)	(5,198,814)
416,636	Adjustments for items included in the net (surplus)/deficit on the provision of services that are investing and financing activities (Note 27)	505,865
568,379	Net cash (inflows)/outflows from Operating Activities	(188,830)
(81,164)	Investing Activities (Note 28)	(1,351,857)
(25,328)	Financing Activities (Note 29)	(229,218)
461,887	Net (increase)/decrease in cash and cash equivalents	(1,769,905)
(3,828,068)	Cash and cash equivalents at the beginning of the year	(3,366,181)
(3,366,181)	Cash and cash equivalents at the end of the year (Note 20)	(5,136,086)

# EXPLANATORY NOTES TO THE CORE FINANCIAL STATEMENTS

# 1. Accounting Policies

# i) General Principles

The Council is required to prepare an annual Statement of Accounts by the Account and Audit (England) Regulations 2011, which those Regulations require to be prepared in accordance with proper accounting practices.

The Statement of Accounts summarise the Council's transactions for the 2012/2013 financial year and its position at the year ending 31 March 2013. These practices primarily comprise the Code of Practice on Local Authority Accounting in the United Kingdom 2012/13 and the Service Reporting Code of Practice 2012/13, supported by International Financial Reporting Standards (IFRS).

The accounting convention adopted is principally historical cost, modified by the revaluation of certain categories of tangible non-current assets.

# ii) Accruals of Income and Expenditure

Activity is accounted for in the year that it takes place, not simply when cash payments are made or received. In particular:

- Fees, charges and rents due from customers are accounted for as income at the date the Council provides the relevant goods or services.
- Revenue from the provision of services is recognised when the Council can measure reliably the percentage of completion of the transaction and it is probable that economic benefits or service potential associated with the transaction
- Supplies are recorded as expenditure when they are consumed where there is a gap between the date supplies are received and their consumption, they are carried as stocks on the balance sheet.
- Expenses in relation to services received (including services provided by employees) are recorded as expenditure when the services are received rather than when payments are made.
- Interest payable on borrowings and receivable on investments is accounted for on the basis of the effective interest rate for the relevant financial instrument rather than cash flows fixed or determined by the contract.
- Where income and expenditure has been recognised but cash has not been received or paid, a debtor or creditor for the relevant amount is recorded in the Balance Sheet. Where it is doubtful that debts will be settled, the balance of debtors is written down and a charge made to revenue for the income that might not be collected.
- Income and expenditure are credited and debited to the relevant service revenue account in the Comprehensive Income and Expenditure Statement, unless they represent capital receipts or capital expenditure.

# iii) Cash and Cash equivalents

Cash is represented by cash in hand and deposits with financial institutions repayable without penalty on notice of not more than 24 hours. Cash equivalents are highly liquid investments that mature in three months or less from the date of acquisition and that are readily convertible to known amounts of cash with insignificant risk of change in value. In the cash flow statement, cash and cash equivalents are shown net of bank overdrafts that are repayable on demand and form an integral part of the Council's cash management.

# iv) Exceptional Items

When items of income and expense are material, their nature and amount is disclosed separately. Either on the face of the Comprehensive Income and Expenditure Statement or in the notes to the accounts, depending on how significant the items are to understanding of the Council's financial performance.

# v) Prior Period Adjustments, Changes in Accounting Policies and Estimates and Errors

Prior period adjustments may arise as a result of change in accounting policy or to correct a material error. Changes in accounting estimates are accounted for prospectively i.e. in the current and future years affected by the change and do not give rise to a prior period adjustment.

Changes in accounting policies are only made when required by proper accounting practices or the change provides more reliable or relevant information about the effect of transactions, other events and conditions on the Council's financial position or financial performance. Where a change is made, it is applied retrospectively (unless stated otherwise) by adjusting opening balances and comparative amounts for the prior period as if the new policy has always been applied.

Material errors discovered in prior period figures are corrected retrospectively by amending opening balances and comparative amounts for the prior period.

# vi) Charges to the Comprehensive Income and Expenditure Statement for Non-current Assets

Service revenue accounts, support services and trading accounts are debited in the Comprehensive Income and Expenditure Statement with the following amounts to record the real cost of holding non-current assets during the year:

- depreciation attributable to the assets used by the relevant service
- revaluation and impairment losses on assets used by the service where there are no accumulated gains in the Revaluation Reserve against which the losses can be written off
- amortisation of intangible assets attributable to the service.

The Council is not required to raise council tax to fund depreciation, revaluation and impairment losses or amortisation. However, it is required to make an annual contribution from revenue towards the reduction in its overall borrowing requirement (equal to an amount calculated on a prudent basis determined by the Council in accordance with statutory guidance). Depreciation, revaluation and impairment losses and amortisation therefore replaced by the contribution in the General Fund Balance, by way of an adjusting transaction with the Capital Adjustment Account in the Movement in Reserves Statement for the difference between the two.

# vii) Employee Benefits

# **Benefits Payable During Employment**

Short term employee benefits are those due to be settled within 12 months of the year end. They include such benefits as salaries and wages, paid annual leave and paid sick leave, bonuses and non-monetary benefits (e.g. cars) for current employees and as far as practicable will be recognised in the year in which the service is rendered by the employees to the Council. An accrual is made for the cost of holiday entitlements (or any form of leave) earned by employees but not taken before the year end which employees can carry forward into the next financial year. The accrual is made at the salary and wages rates applicable in the following accounting year, being the period in which the employee takes the benefit. The accrual is charged to Surplus or Deficit on the Provision of Services, but then reversed out through the Movement in Reserves Statement so that holiday benefits are charged to revenue in the financial year in which the holiday absence occurs.

# **Termination Benefits**

Termination Benefits are amounts payable as a result of a decision by the Council to terminate an officer's employment before the normal retirement date or an officer's decision to accept voluntary redundancy and are charged on an accrual basis to the appropriate service in the Comprehensive Income and Expenditure Statement when the Council is demonstrably committed to the termination of the employment of an officer or group of officers or making an offer to encourage voluntary redundancy.

Where termination benefits involve the enhancement of pensions, statutory provisions require the General Fund Balance to be charged with the amount payable by the Council to the pension fund or pensioner in the year, not the amount calculated according to the relevant accounting standards. In the Movement in Reserves Statement, appropriations are required to and from the Pensions Reserve to remove the notional debits and credits for pension enhancement benefits and replace them with debits for the cash paid to the pension fund and pensioners and any such amounts payable but unpaid at the year end.

# Post Employment Benefit

Employees of the Council are members of the Local Government Pension scheme, administered by North Yorkshire County Council.

The scheme provides defined benefits to members (retirement lump sums and pensions), earned as employees who worked for the Council.

The Local Government Pension Scheme is accounted for as a defined benefits scheme:

- The liabilities of the North Yorkshire Pension Fund attributable to the Council are included in the Balance Sheet on an actuarial basis using the projected unit method i.e. an assessment of the future payments that will be made in relation to retirement benefits earned to date by employees, based on assumptions about mortality rates, employee turnover rates, etc and projections of projected earnings for current employees.
- Liabilities are discounted to their value at current prices, using a discount rate of 4.2% (based on the indicative rate of return on high quality corporate bond [iBoxx Sterling AA corporate bond]).
- The assets of the North Yorkshire Pension Fund attributable to the Council are included in the balance sheet at their fair value:
  - Quoted securities current bid price
  - Unquoted securities professional estimate
  - Unitised securities current bid price
  - Property market value
- The change in the net pensions liability is analysed into seven components:
  - Current service cost the increase in liabilities as a result of years of service earned this year – allocated in the Comprehensive Income and Expenditure Statement to the revenue accounts of services for which the employees worked.
  - Past service cost the increase in liabilities arising from current year decisions whose effect relates to years of service earned in earlier years – debited to the Net Cost of Services in Comprehensive Income and Expenditure Statement as part of Non Distributed Costs.

- Interest cost the expected increase in the present value of liabilities during the year as they move one year closer to being paid – debited to Net Operating Expenditure in the Comprehensive Income and Expenditure Statement
- Expected return on assets the annual investment return on the fund assets attributable to the Council, based on an average of the expected long-term return – credited to Net Operating Expenditure in the Comprehensive Income and Expenditure Statement.
- Gains/losses on settlements and curtailments the result of actions to relieve the Council of liabilities or events that reduce the expected future service or accrual of benefits of employees – debited to the Net Cost of Services in the Comprehensive Income and Expenditure Statement as part of Non Distributed Costs.
- Actuarial gains and losses changes in the net pensions liability that arise because events have not coincided with assumptions made at the last actuarial valuation or because the actuaries have updated their assumptions – debited to the Other Comprehensive Income and Expenditure.
- Contribution paid to the North Yorkshire Local Government pension fund – cash paid as employer's contributions to the pension fund, not accounted for as an expense.

In relation to retirement benefits, statutory provisions require the General Fund balance to be charged with the amount payable by the Council to the pension fund in the year, not the amount calculated according to the relevant accounting standards. In the Movement in Reserves Statement this means that there are appropriations between the General Fund and the Pensions Reserve to remove the notional debits and credits for retirement benefits and replace them with debits for the cash paid to the pension fund and any amounts payable to the fund but unpaid at the year-end. The negative balance that arises on the Pensions Reserve thereby measures the beneficial impact to the General Fund of being required to account for retirement benefits on the basis of cash flows rather than as benefits are earned by employees.

# **Discretionary Benefits**

The Council also has restricted powers to make discretionary awards of retirement benefits in the event of early retirements. Any liabilities estimated to arise as a result of an award to any member of staff are accrued in the year of the decision to make the award and accounted for using the same policies as are applied to the Local Government Scheme.

# viii) Events after the Reporting Period

Events after the Balance Sheet date are those events, both favourable and unfavourable, that occur between the end of the reporting period and the date when the Statement of Accounts is authorised for issue. Two types of events can be identified:

- those that provide evidence of conditions that existed at the Balance Sheet date this will be classed as an adjusting event and the Statement of Accounts will be amended to reflect this event. A disclosure will also be made in the Events After Balance Sheet date (note 6).
- those that are indicative of conditions that arose after the reporting period the Statement of Accounts is not adjusted to reflect such events, but where a category of events would have a material effect, a disclosure will be made in the Events After the Balance Sheet Date (note 6) giving the nature of the event and an estimate of the financial effect or statement that an estimate cannot be reliably made.

Events taking place after the date of authorisation for issue are not reflected in the Statement of Accounts.

# ix) Financial Instruments

# **Financial Liabilities**

Financial liabilities are recognised on the Balance Sheet when the Council becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value and are carried at their amortised cost. Annual charges to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement for interest payable are based on the carrying amount of the liability, multiplied by the effective rate of interest for the instrument. The effective interest rate is the rate that exactly discounts estimated future cash payments over the life of the instrument to the amount at which it was originally recognised.

For most of the borrowings that the Council has, this means that the amount presented in the Balance Sheet is the outstanding principal repayable (plus accrued interest) and interest charged to the Comprehensive Income and Expenditure Statement is the amount payable for the year according to the loan agreement.

Gains and losses on the repurchase or early settlement of borrowing are credited and debited to Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement in the year of repurchase/settlement. However, where repurchase has taken place as part of a restructuring of the loan portfolio that involves the modification or exchange of existing instruments, the premium or discount is retrospectively deducted from or added to the amortised cost of the new modified loan and the write-down to the Comprehensive Income and Expenditure Statement is spread over the life of the loan by an adjustment to the effective interest rate.

Where premiums and discounts have been charged to the Comprehensive Income and Expenditure Statement, regulations allow the impact on the General Fund Balance to be spread over future years. The Council has a policy of spreading the gain or loss over the term that was remaining on the loan against which the premium was payable or discount receivable when it was repaid. The reconciliation of amounts charged to the Comprehensive Income and Expenditure Statement to the net charge required against the General Fund Balance is managed by a transfer to or from the Financial Instruments Adjustment Account in the Movement in Reserves Statement.

# **Financial Assets**

Financial assets are classified into two types:

- loans and receivables assets that have fixed or determinable payments but are not quoted in an active market
- available-for-sale assets assets that have a quoted market price and/or do not have fixed or determinable payments.

# Loans and Receivables

Loans and receivables are recognised on the Balance Sheet when the Council becomes party to the contractual provisions of a financial instrument and are initially measured at fair value. They are subsequently measured at their amortised cost. Annual credits to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement for interest receivable are based on the carrying amount of the asset multiplied by the effective rate of interest for the instrument. For most of the loans that the Council has made, this means that the amount presented in the Balance Sheet is the outstanding principal receivable (plus accrued interest) and interest credited to the Comprehensive Income and Expenditure Statement is the amount receivable for the year in the loan agreement.

However, the Council has made a number of loans to Parish Councils at less than market rates (soft loans). Where material, statutory provisions are required to be made in the accounts. The loans made by Hambleton District Council are not material.

Where assets are identified as impaired because of a likelihood arising from a past event that payments due under the contract will not be made, the asset is written down and a charge made to the relevant service or the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement. The impairment loss is measured as the difference between the carrying amount and the present value of the revised future cash flows discounted at the asset's original effective interest rate.

Any gains or losses that arise on the derecognition of an asset are credited or debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement.

### Available-for-sale Assets

Available-for-sale assets are recognised on the Balance Sheet when the Council becomes a party to the contractual provisions of a financial instrument and are initially measured and carried at fair value. Where the asset has fixed or determinable payments, annual credits to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement for interest receivable are based on amortised cost of the asset multiplied by the effective rate of interest for the instrument. Where there are no fixed or determinable payments, income (e.g. dividends) is credited to the Comprehensive Income and Expenditure Statement when it becomes receivable by the Council.

Assets are maintained on the Balance Sheet at fair value. Values are based on the following principles:

- instruments with quoted market prices the market price
- other instruments with fixed and determinable payments discounted cash flow analysis

Changes in fair value are balanced by an entry in the Available-for-Sale Reserve and the gain/loss is recognised within the Surplus or Deficit on Revaluation of Available-for-Sale Financial Assets. The exception is where impairment losses have been incurred - these are debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement, along with any net gain/loss for the asset accumulated in the Reserve.

Where assets are identified as impaired because of a likelihood arising from a past event that payments due under the contract will not be made (fixed or determinable payments) or fair value falls below cost, the asset is written down and a charge made to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement. If the asset has fixed or determinable payments, the impairment loss is measured as the difference between the carrying amount and the present value of the revised future cash flows discounted at the asset's original effective interest rate. Otherwise, the impairment loss is measured as any shortfall of fair value against the acquisition cost of the instrument (net of any principal repayment and amortisation).

Any gains and losses that arise on the derecognition of the asset are credited or debited to the Financing and Investment Income and Expenditure line in the Comprehensive

Income and Expenditure Statement, along with any accumulated gains or losses previously recognised in the Available-for-Sale Reserve. Where fair value cannot be measured reliably, the instrument is carried at cost (less any impairment losses).

# x) Government Grants and Contributions

Whether paid on account, by instalments or in arrears, government grants and third party contributions and donations are recognised as due to the Council when there is reasonable assurance that the Council will comply with the conditions attached to the payments and the grants or contributions will be received.

Amounts recognised as due to the Council are not credited to the Comprehensive Income and Expenditure Statement until conditions attached to the grant or contribution have been satisfied. Conditions are stipulations that specify that the future economic benefits or service potential embodied in the asset in the form of the grant or contribution are required to be consumed by the recipient as specified, or future economic benefits or service potential must be returned to the transferor.

Monies advanced as grants and contributions for which conditions have not been satisfied are carried in the Balance Sheet as creditors. When conditions are satisfied, the grant or contribution is credited to the relevant service line (attributable revenue grants and contributions) or Taxation and Non-specific Grant Income (non-ringfenced revenue grants and all capital grants) in the Comprehensive Income and Expenditure Statement.

Where capital grants are credited to the Comprehensive Income and Expenditure Statement, they are reversed out of the General Fund Balance in the Movement in Reserves Statement. Where the grant has yet to be used to finance capital expenditure, it is posted to the Capital Grants Unapplied reserve. Where it has been applied, it is posted to the Capital Adjustment Account. Amounts in the Capital Grants Unapplied reserve are transferred to the Capital Adjustment Account once they have been applied to fund capital expenditure.

# xi) Community Infrastructure Levy

The Council has elected to charge a Community Infrastructure Levy (CIL). The levy will be charged on new builds (chargeable developments to the Council) with appropriate planning consent. The Council charges for and collects levy, which is a planning charge. The income from the levy will be used to fund a number of infrastructure projects (these include transport and flood defences) to support the development of the area.

CIL is received without outstanding conditions; it is therefore recognised at the commencement date of the chargeable development in the Comprehensive Income and Expenditure Statement in accordance with accounting policy for government grants and contributions set out above. CIL charges will be largely used to fund capital expenditure. However, a small proportion of the charges may be used to fund revenue expenditure.

The Council's CIL scheme will not be operational until next financial year and therefore does not impact on these statements.

# xii) Heritage Assets

The carrying amounts of heritage assets are reviewed where there is evidence of impairment for heritage assets, e.g. where an item has suffered physical deterioration or breakage or where doubts arise as to its authenticity. Any impairment is recognised and measured in accordance with the Council's general policies. When Heritage Assets are disposed of the proceeds of such items are accounted for in accordance with the Council's general policies, plant and equipment.

Disposal proceeds are disclosed separately in the notes to the financial statements and are accounted for in accordance with statutory accounting requirements relating to capital expenditure and capital receipts.

# xiii) Intangible Assets

Expenditure on non-monetary assets that do not have physical substance but are controlled by the Council as a result of past events (e.g. software licences) is capitalised when it is expected that future economic benefits or service potential will flow from the intangible asset to the Council.

Internally generated assets are capitalised where it is demonstrable that the project is technically feasible and is intended to be completed (with adequate resources being available) and the Council will be able to generate future economic benefits or deliver service potential by being able to sell or use the asset. Expenditure is capitalised where it can be measured reliably as attributable to the asset and is restricted to that incurred during the development phase (research expenditure cannot be capitalised).

Expenditure on the development of websites is not capitalised if the website is solely or primarily intended to promote or advertise the Authority's goods or services.

Intangible assets are measured initially at cost. Amounts are only revalued where the fair value of the assets held by the Council can be determined by reference to an active market. In practice, no intangible asset held by the Council meets this criterion, and they are therefore carried at amortised cost. The depreciable amount of an intangible asset is amortised over its useful life to the relevant service line in the Comprehensive Income and Expenditure Statement. An asset is tested for impairment whenever there is an indication that the asset might be impaired – any losses recognised are posted to the relevant service line in the Comprehensive Income and Expenditure Statement. Any gain or loss arising on the disposal or abandonment of an intangible asset is posted to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement.

Where expenditure on intangible assets qualifies as capital expenditure for statutory purposes, amortisation, impairment losses and disposal gains and losses are not permitted to have an impact on the General Fund Balance. The gains and losses are therefore reversed out of the General Fund Balance in the Movement in Reserves Statement and posted to the Capital Adjustment Account and (for any sale proceeds greater than £6,000) the Capital Receipts Reserve.

# xiv) Interests in Companies and Other Entities

In the Council's own single-entity accounts, the interests in companies and other entities are recorded as financial assets at cost, less any provision for losses. The Council has no material interests in companies and other entities that have the nature of subsidiaries, associates and jointly controlled entities and there is no requirement to prepare group accounts.

# xv) Inventories and Long–term Contracts

Stocks, stores and works in progress are valued at average cost, with an allowance made for obsolete items. The effect of this valuation method as opposed to the lower of cost and net realisable value is not material.

# xvi) Investment Property

Investment properties are those that are used solely to earn rentals and/or for capital appreciation. The definition is not met if the property is used in any way to facilitate the delivery of services or production of goods or is held for sale.

Investment properties are measured initially at cost and subsequently at fair value, based on the amount at which the asset could be exchanged between knowledgeable parties at arms-length. Properties are not depreciated but are revalued annually according to market conditions at the year-end. Gains and losses on revaluation are posted to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement. The same treatment is applied to gains and losses on disposal.

Rentals received in relation to investment properties are credited to the financing and Investment Income line and result in a gain for the General Fund Balance. However, revaluation and disposal gains and losses are not permitted by statutory arrangements to have an impact on the General Fund Balance. The gains and losses are therefore reversed out of the General Fund Balance in the Movement in Reserves Statement and posted to the Capital Adjustment Account and (for any sales proceeds greater than £6,000) the Capital Receipts Reserve.

# xvii) Jointly Controlled Operations and Jointly Controlled Assets

The Council is in partnership with Thirsk & Sowerby Swimming Baths Charity (TSSBC) for the delivery of Leisure Services in Thirsk. This arrangement for the delivery of services is through the use of jointly controlled assets.

Jointly controlled operations are activities undertaken by the Council in conjunction with other ventures that involve the use of assets of the venturers rather than the establishment of a separate entity.

Jointly controlled assets are items of property, plant and equipment that are jointly controlled by the Council and other venturers (TSSBC), with the assets being used to obtain benefits for the venturers (TSSBC). The joint venture does not involve the establishment of a separate entity. The Council accounts for only its share of the jointly controlled assets, the liabilities and expenses that it incurs on its own behalf in respect of its interest in the venture and income that it earns from the venture.

# xviii) Leases

Leases are classed as finance leases where the terms of the lease transfer substantially all the risks and rewards incidental to ownership of the property, plant or equipment from the lessor or lessee. All other leases are classified as operating leases.

Where a lease covers both land and buildings, the land and buildings elements are considered separately for classification.

Arrangements that do not have the legal status of a lease but convey a right to use an asset in return for payment are accounted for under this policy where fulfilment of the arrangement is dependent on the use of specific assets.

# The Council as Lessee

### Finance Leases

Property, plant and equipment held under finance leases is recognised on the Balance Sheet at the commencement of the lease at its fair value measured at the lease's inception (or the present value of the minimum lease payments, if lower). The asset recognised is matched by a liability for the obligation to pay the lessor. Initial direct costs of the Council are added to the carrying amount of the asset. Premiums paid on entry into a lease are applied to writing down the lease liability. Contingent rents are charged as an expense in the periods in which they are incurred.

Lease payments are apportioned between:

- a charge for the acquisition of the interest in the property, plant and equipment applied to write down the lease liability, and
- a finance charge (debited to the financing and Investment Income and Expenditure line in the comprehensive Income and Expenditure Statement).

Property, Plant and Equipment recognised under finance leases is accounted for using the policies applied generally to such assets, subject to depreciation being charged over the lease term if this is shorter than the asset's estimated useful life (where ownership of the asset does not transfer to the authority at the end of the lease period).

The Council is not required to raise council tax to cover depreciation or revaluation and impairment losses arising on leased assets. Instead, a prudent annual contribution is made from revenue funds towards the deemed capital investment in accordance with statutory requirements. Depreciation and revaluation and impairment losses are therefore substituted by a revenue contribution in the General Fund Balance, by way of an adjusting transaction with the Capital Adjustment Account in the Movement in Reserves Statement for the difference between the two.

# **Operating Leases**

Leases that do not meet the definition of finance leases are accounted for as operating leases. Rentals payable are charged to the Comprehensive Income and Expenditure Statement as an expense of the services benefitting from use of the leased property, plant or equipment. Charges are made on a straight line basis over the life of the lease, generally meaning that rentals are charged when they become payable.

### The Council as Lessor

### Finance Leases

Where the Council grants a finance lease over a property or an item of plant or equipment, the relevant asset is written out of the Balance Sheet as a disposal. At the commencement of the lease, the carrying amount of the asset in the Balance Sheet is written off to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement as part of the gain or loss on disposal. A gain, representing the Council's net investment in the lease, is credited to the same line in the Comprehensive Income and Expenditure Statement as part of the gain or loss on disposal (ie netted off against the carrying value of the asset at the time of disposal), matched by a lease asset (long-term debtor) in the Balance Sheet.

Lease rentals receivable are apportioned between:

- a charge for the acquisition of the interest in the property applied to write down the lease debtor (together with any premiums received), and
- finance income (credited to the Financing and Investment Income line in the Comprehensive Income and Expenditure Statement.)

The gain credited to the Comprehensive Income and Expenditure Statement on disposal is not permitted by statute to increase the General Fund Balance and is required to be treated as a capital receipt. Where a premium has been received, this is posted to the

General Fund Balance to the Capital Receipts Reserve in the Movement in Reserves Statement. Where the amount due in relation to the lease asset is to be settled by the payment of rentals in future financial years, this is posted out of the General fund Balance to the Deferred Capital Receipts Reserve in the Movement in Reserves Statement.

The written-off value of disposals is not a charge against council tax, as the cost of noncurrent assets is fully provided for under separate arrangements for capital financing. Amounts are therefore appropriated to the Capital Adjustment Account from the General Fund Balance in the Movement in Reserves Statement.

# Operating Lease

Where the Council grants an operating lease over a property or an item of plant or equipment, the asset is retained in the Balance Sheet. Rental income is credited to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement. Credits are made on a straight-line basis over the life of the lease, even if this does not match the pattern of payments. Initial direct costs incurred in negotiating and arranging the lease are added to the carrying amount of the relevant asset and charged as an expense over the lease term on the same basis as rental income.

# xix) Overheads and Support Services

The costs of overheads and support services are charged to those that benefit from the supply or service in accordance with the costing principles of the *CIPFA Service Reporting Code of Practice 2012/13 (SeRCOP).* The total absorption costing principle is used – the full cost of overheads and support services are shared between users in proportion to the benefits received, with the exception of:

- a. Corporate and Democratic Core costs relating to the Council's status as a multi-functional, democratic organisation.
- b. Non Distributed Costs the cost of discretionary benefits awarded to employees retiring early and any impairment losses chargeable on Assets Held for Sale.

These two cost categories are defined in SeRCOP and accounted for as separate headings in the Comprehensive Income and Expenditure Statement, as part of Net Expenditure on Continuing Services. The main bases of allocation are as follows:

Cost:	Basis of Allocation:	
Central Units Office Buildings Information Technology (non staff) Telephones/Postage/Photocopy	Estimated time spent by staff Floor Space Occupied Actual usage Actual usage	

# xx) Property, Plant and Equipment

Assets that have physical substance and are held for use in the production or supply of goods or services, for rental to others, or for administrative purposes and that are expected to be used during more than one financial year are classified as Property, Plant and Equipment.

# Recognition

Expenditure on the acquisition, creation or enhancement of Property, Plant and Equipment is capitalised on an accrual basis, provided that it is probable that the future economic benefits or service potential associated with the item will flow to the Council

and the cost of the item can be measured reliably. Expenditure that maintains but does not add to an asset's potential to deliver future economic benefits ore service potential (e.g. repairs and maintenance) is charged to the Comprehensive Income and Expenditure Statement as it is incurred.

## Measurement

Assets are initially measured at cost, comprising:

- the purchase price
- any costs attributable to bringing the asset to the location and condition necessary for it to be capable of operating in the manner intended by management.
- the initial estimate of the costs of dismantling and removing the item and restoring the site on which it is located.

The Council does not capitalise borrowing costs incurred whilst assets are under construction.

The cost of assets acquired other than by purchase is deemed to be its fair value, unless the acquisition does not have commercial substance (i.e. it will not lead to a variation in the cash flows of the Council). In the latter case, where an asset is acquired via an exchange, the cost of the acquisition is the carrying amount of the asset given up by the Council.

Donated assets are measured initially at fair value. The difference between fair value and any consideration paid is credited to the Taxation and Non-specific Grant Income line of the Comprehensive Income and Expenditure Statement, unless the donation has been made conditionally. Until conditions are satisfied, the gain is held in the Donated Assets Account. Where gains are credited to the Comprehensive Income and Expenditure Statement, they are reversed out of the General Fund Balance to the Capital Adjustment Account in the Movement in Reserves Statement.

Assets are then carried in the Balance Sheet using the following measurement bases:

- infrastructure, community assets and assets under construction depreciated historical cost
- all other assets fair value, determined as the amount that would be paid for the asset in its existing use at existing use value – EUV or market value – MV

Where there is no market based evidence of fair value because of the specialist nature of an asset, depreciated replacement cost (DRC) is used as an estimate of fair value.

Where non-property assets that have short useful lives or low values (or both), depreciated historical cost basis is used as a proxy for fair value.

Assets included in the Balance Sheet at fair value are revalued sufficiently regularly to ensure that their carrying amount is not materially different from their fair value at the year-end, but as minimum every five years.

The freehold and leasehold properties which compromise the Council's property portfolio are valued on a 5 year rolling programme by external independent valuer, Mouchel Consulting Limited (Chartered Surveyors), in accordance with the Statements of Asset Valuation Practice and Guidance Notes of the Royal Institution of Chartered Surveyors, except where:

- not all properties were inspected. This was neither practical nor considered by the valuer to be necessary for the purpose of the valuation
- for all properties of a similar nature, the "beacon" principle was adopted
- IT assets and Vehicle, Plant & Equipment assets are not revalued as almost all of them have an expected life of between 5 and 10 years.

Increases in valuations are matched by credits to the Revaluation Reserve to recognise unrealised gains. Exceptionally, gains might be credited to the Comprehensive Income and Expenditure Statement where they arise from the reversal of a loss previously charged to a service revenue account.

Where decreases in value are identified, they are accounted for by:

- where there is a balance on the revaluation gains for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against that balance (up to the amount of the accumulated gains.)
- where there is no balance in the Revaluation reserve or an insufficient balance, the carrying amount of the asset is written down against the relevant service line(s) in the Comprehensive Income and Expenditure Statement.

The Revaluation Reserve contains revaluation gains recognised since 1 April 2007 only, the date of its formal implementation. Gains arising before that date have been consolidated into the Capital Adjustment Account.

# Componentisation

All property assets containing a building are split into two components – Land and Buildings. The buildings are then further reviewed to assess if there are additional components which should be recognised. This assessment is based on the value of the building and the value of the components. A materiality level has been set below which this additional review will not be done. Only buildings with a value greater than £150,000 will be considered for componentisation. The cost of the component should be at least 20% of the value of the building. Components whose value is under this level will be considered if the circumstances are deemed appropriate. Componentisation will only be done either at the full 5 yearly valuation or when major capital improvements are undertaken.

## **Revaluation Loss**

Assets are assessed at each year-end as to whether there is any indication that an asset may have reduced in market value. Where indications exist and any possible differences are estimated to be material, the recoverable amount of the asset is estimated and, where it is less than the carrying amount of the asset, a revaluation loss is recognised for the shortfall.

When revaluation losses are identified, they are accounted for by:

- where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against that balance (up to the amount of the accumulated gains)
- where there is no balance in the Revaluation Reserve or an insufficient balance, the carrying amount of the asset is written down against the relevant service line(s) in the Comprehensive Income and Expenditure Statement.

Where a revaluation loss is reversed subsequently, the reversal is credited to the relevant service line(s) in the Comprehensive Income and Expenditure Statement, up to the amount of the original loss, adjusted for depreciation that would have been charged if the loss had not been recognised.

#### Impairment

Assets are assessed at each year-end as to whether there is any indication that an asset may be impaired. Where indications exist and any possible differences are estimated to be material, the recoverable amount of the asset is estimated and, where this is less than the carrying amount of the asset, an impairment loss is recognised for the shortfall.

Where impairment losses are identified, they are accounted for by:

- where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against that balance (up to the amount of the accumulated gains)
- where there is no balance in the Revaluation Reserve or an insufficient balance, the carrying amount of the asset is written down against the relevant service line(s) in the Comprehensive Income and Expenditure Statement.

Where an impairment loss is reversed subsequently, the reversal is credited to the relevant service line(s) in the Comprehensive Income and Expenditure Statement, up to the amount of the original loss, adjusted for depreciation that would have been charged if the loss had not been recognised.

#### Depreciation

Depreciation is provided for on all Property, Plant and Equipment assets by the systematic allocation of their depreciable amounts over their useful lives. An exception is made for assets without a determinable finite useful life (i.e. freehold land and certain Community Assets) and assets that are not yet available for use (i.e. assets under construction).

Depreciation is calculated on the following bases:

- buildings straight-line allocation over the useful life of the property as estimated by the valuer
- vehicles, plant and equipment straight line allocation over the life of the asset, as advised by a suitably qualified officer
- infrastructure straight line allocation over the life of the asset

Revaluation gains are also depreciated, with an amount equal to the difference between current value depreciation charged on assets and the depreciation that would have been chargeable based on their historical cost being transferred each year from the Revaluation Reserve to the Capital Adjustment Account.

#### Disposals and Non-current Assets Held for Sale

When it becomes probable that the carrying amount of an asset will be recovered principally through a sale transaction rather than through its continuing use, it is reclassified as an Asset Held for Sale. The asset is revalued immediately before reclassification and then carried at the lower of this amount and fair value less costs to sell. Where there is a subsequent decrease to fair value less costs to sell, the loss is posted to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement. Gains in fair value are recognised only up to the amount of any previous losses recognised in the Surplus or Deficit on Provision of Services. Depreciation is not charged on Assets Held for Sale.

If assets no longer meet the criteria to be classified as Assets Held for Sale, they are reclassified back to non-current assets and valued at the lower of their carrying amount

before they were classified as held for sale; adjusted for depreciation, amortisation or revaluations that would have been recognised had they not been classified as Held for Sale, and their recoverable amount at the date of the decision not to sell. Assets that are to be abandoned or scrapped are not reclassified as Assets Held for Sale.

When an asset is disposed of or decommissioned, the carrying amount of the asset in the Balance Sheet is written off to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement as part of the gain or loss on disposal. Receipts from disposals are credited to the same line in the Comprehensive Income and Expenditure Statement also as part of the gain or loss on disposal (i.e. netted off against the carrying value of the asset at the time of disposal). Any revaluation gains accumulated for the asset in the Revaluation Reserve are transferred to the Capital Adjustment Account.

Amounts received in excess of £6,000 are categorised as capital receipts. A proportion of receipts relating to housing disposals (75% for dwellings, 50% for land and other assets, net of statutory deductions and allowances) is payable to Government. The balance of receipts is required to be credited to the Capital Receipts Reserve, and can then only be used for new capital investment or set aside to reduce the Council's underlying need to borrow (the capital financing requirement). Receipts are appropriated to the Reserve from the General Fund Balance in the Movement in Reserves Statement.

The written-off value of disposals is not a charge against Council Tax, as the cost of non-current assets is fully provided for under separate arrangements for capital financing. Amounts are appropriated to the Capital Adjustment Account from the General Fund Balance in the Movement in Reserves Statement.

#### xxi) Provisions, Contingent Liabilities and Contingent Assets

#### Provisions

Provisions are made where an event has taken place that gives the Council an obligation that probably requires settlement by a transfer of economic benefits or service potential, and a reliable estimate can be made of the amount of the obligation. For instance, the Council may be involved in a court case that could eventually result in the making of a settlement or the payment of compensation.

Provisions are charged as an expense to the appropriate service line in the Comprehensive Income and Expenditure Statement in the year that the Council becomes aware of the obligation, based on the best estimate at the balance sheet date of the expenditure required to settle the obligation, taking into account the relevant risks and uncertainties.

When payments are eventually made, they are charged to the provision set up in the Balance Sheet. Estimated settlements are reviewed at the end of each financial year – where it becomes more likely than probable that a transfer of economic benefits will not now be required (or a lower settlement than anticipated is made), the provision is reversed and credited back to the relevant service line in the Comprehensive Income and Expenditure Statement.

Where some or all of the payment required to settle a provision is expected to be met by another party (e.g. from an insurance claim), this is only recognised as income in the relevant service if it is virtually certain that reimbursement will be received if the Council settles the obligation.

#### **Contingent Liabilities**

A contingent liability arises where an event has taken place that gives the Council a possible obligation whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the Council.

Contingent liabilities also arise in circumstances where a provision would otherwise be made but wither it is not probable that an outflow of resources will be required or the amount of the obligation cannot be measured reliably.

Contingent liabilities are not recognised in the Balance Sheet but disclosed as a note to the accounts.

#### **Contingent Assets**

A contingent asset arises where an event has taken place that gives the Council a possible asset whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the authority.

Contingent assts are not recognised in the Balance Sheet but disclosed in a note to the accounts where it is probable that there will be inflow of economic benefits or service potential.

#### xxi) Reserves

The Council sets aside specific amounts as reserves for future policy purposes or to cover contingencies. Reserves are created by appropriating amounts from the General Fund Balance.

When expenditure to be financed from a reserve is incurred, it is charged to the appropriate service line in Comprehensive Income and Expenditure Statement in that year to score against the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement. The reserve is then appropriated back into the General Fund Balance in the Movement in Reserves Statement so that there is no net charge against council tax for the expenditure. An analysis of the movement on the reserves is shown in Note 8.

Certain reserves are kept to manage the accounting processes for tangible non-current assets and retirement benefits and do not represent usable resources for the Council – these reserves are explained in the relevant policies below.

The Council maintains a General Fund Working Balance and also holds reserves earmarked for specific purposes which are detailed in Note 8 of the Notes to the Statement of Accounts. These reserves are deemed to be distributable reserves, which can be utilised to support future expenditure and are known as Usable Reserves.

Non-distributable reserves or Unusable Reserves include the Revaluation Reserve and the Capital Adjustment Account and represent "technical non-cash" reserves which are maintained to manage the accounting processes for non-current assets. The Pension Reserve is a reserve which has been set up to manage the accounting process for retirement benefits and does not represent usable resources for the Council. These reserves do not impact upon the level of local taxation and are not able to be utilised in support of service delivery.

#### xxiv) Revenue Expenditure Funded from Capital under Statute

Expenditure incurred during the year that may be capitalised under statutory provisions but does not result in the creation of non-current assets has been charged as expenditure to the relevant service revenue account in the Comprehensive Income and Expenditure Statement in the year. Where the Council has determined to meet the cost of this expenditure from existing capital resources or by borrowing, a transfer to the Capital Adjustment Account then reverses out the amounts charged in the Movement in Reserves Statement so there is no impact on the level of council tax.

#### xxv) VAT

Income and Expenditure excludes any amounts related to VAT, as all VAT collected is payable to HM Revenue & Customs and all VAT paid is recoverable from them.

#### 2. Accounting Standards That Have Been Issued but Have Not Yet Been Adopted

International Accounting Standard 8 requires entities to disclose the expected impact of new standards that have been issued but not yet adopted. Local Authorities are now required to disclose information relating to the impact of the accounting change. For the financial year 2012/2013 it would mean that any standards issued on or before 1 January 2013 will need to be disclosed.

For 2012/2013 the following accounting policy changes need to be reported:-

IAS 19 Employee Benefits IAS 1 Presentation of Financial Statements – Other Comprehensive Income IAS 12 Deferred Tax: Recovery of Underlying Assets IFRS 7 Financial Instruments: Disclosures (offsetting financial assets and liabilities) IFRS 13 Fair Value Measurement

The impact of the accounting policy changes at 1 April 2013 will require disclosure and the publication of a third balance sheet. This will be produced at the beginning of the earliest comparative period in the 2013/14 financial statements. It should be noted that IFRS 13 Fair Value Measurement will not be introduced into Local Authority accounts in 2013/14, further development work is needed.

**Changes to IAS 19 Employee Benefits** where there are new classes of components of defined benefit cost to be recognised in the financial statements (ie net interest on the net defined benefit liability (asset) and re-measurements of the net defined benefit liability (asset)) and new definitions or recognition criteria for service costs (eg past service costs) and termination benefits.

The Council's pension actuary – Mercer – has advised that the estimated impact of the IAS19 standard change on the Comprehensive Income & Expenditure Statement is:

Change on the Comprehensive Income & Expenditure Statement	Current IAS 19 Disclosure	Revised IAS 19 Disclosure	Change
	£	£	£
Current Service Cost	1,239,000	1,269,000	30,000
Interest Costs	2,740,000	2,710,000	(30,000)
Expected Return on Asserts	(1,999,000)	(1,764,000)	235,000
Administration Expenses	0	27,000	27,000
	1,980,000	2,242,000	262,000
Changes to re-measurement of Assets a	nd Liabilities	-	
(Gain)/Loss on Assets	3,912,000	(4,122,000)	(8,034,000)
(Gain)/Loss on financial assumptions		7,109,000	7,109,000
(Gain)/Loss on demographic assumptions		663,000	663,000
	3,912,000	3,650,000	(262,000)

There is no overall change to the pension liability or pension reserve in the Balance Sheet.

**Changes to IAS 1 Presentation of Financial Statements** require the Council to reclassify gains or losses into Surplus or Deficit on the Provision of Services. The change will require new groupings of the sections of the Comprehensive Income and Expenditure Statement into reclassifiable and non-reclassifiable groupings. This is a presentation issue and will not impact on any of the reported amounts.

**Changes to IAS12** Deferred Tax: Recovery of Underlying Assets represents a change to Group Accounts. This Council has no Group Accounts and therefore this is not applicable to the Council's statements.

**Changes to IFRS 7 Financial Instruments**: Disclosures (offsetting financial assets and liabilities) requires information to be provided that will enable users of the financial statements to evaluate the effect, or potential effect, of netting of assets and liabilities. The authority does not net off financial assets and liabilities within its statements and as such the amendment does not apply.

**Changes to IFRS 13 Fair Value Measurement** introduces a consistent definition for measurements of assets or liabilities held at fair value: "The price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date". This is applied when other standards require fair value and this is envisaged to increase the disclosure requirements to be included in the accounts. The applicability of IFRS 13 Fair Value Measurement is still under significant review for Local Authorities and will not be recognised in 2013/14 accounts.

#### 3. Critical Judgements in Applying Accounting Policies

In applying the accounting policies set out in Note 1, the Council has had to make certain judgements about complex transactions or those involving uncertainty about future events.

The main critical judgement made in the Statement of Accounts is regarding the high degree of uncertainty about future levels of funding for local government. However, the authority has determined that this uncertainty is not yet sufficient to provide an indication that the assets of the authority might be impaired as a result of a need to close facilities and reduce levels of service provision.

# 4. Assumptions Made about the Future and Other Major Sources of Estimation Uncertainty

The Statement of Accounts contains estimated figures that are based on assumptions made by the Council about the future or that are otherwise uncertain. Estimates are made taking into account historical experience, current trends and other relevant factors. However, because balances cannot be determined with certainty, actual results could be materially different from the assumptions and estimates.

The items in the Council's Balance Sheet at 31 March 2013, for which there is a significant risk of matter in the forthcoming financial year, are as follows:

ltem	Uncertainties	Effect if Actual Results Differ from Assumptions
Property, Plant & Equipment	Assets are depreciated over useful lives that are dependent on assumptions about the level of repairs and maintenance that will be incurred in relation to individual assets. The current economic climate makes it uncertain that the Council will be able to sustain its	If the useful life of assets is reduced, depreciation increases and the carrying amount of the assets falls. It is estimated that the annual
		increase by £440,717 for every year

	maintenance, bringing into doubt the useful life assigned to assets.	that useful lives had to be reduced.
Pensions Liability	Estimation of the net liability to pay pensions depends on a number of complex judgements relating to the discount rate used, the rate at which salaries are projected to increase, changes in retirement ages, mortality rates and expected returns on pension fund assets. A firm of consulting actuaries is engaged to provide the Council with expert advice about the assumptions to be applied.	The effects on the net pensions liability of changes in individual assumptions can be measured. For instance a 0.1% increase in the discount rate assumption would result in a decrease in the pension liability of £1,237,000. However the assumptions interact in complex ways. During 2012/13, the Council's actuaries advised that the net pensions liability had increased by £3,912,000 as a result of estimates being corrected as a result of experience and decreased by £710,000 attributable to updating of the assumptions.
Arrears	At 31 March 2013, the Council had a balance for sundry debtors of £3,456,380. A review of significant balances suggested that an impairment of doubtful debts of 11.7% (£405,299) was appropriate. However, in the current economic climate it is not certain that such an allowance would be sufficient.	If collection rates were to deteriorate, a doubling of the amount of impairment of doubtful debts would require an additional £405,299 to be set aside as an allowance.

#### 5. Material Items of Income and Expense

The Comprehensive Income and Expenditure Statement shows the Authority's actual financial performance for the year, measured in terms of the resources consumed and generated over the last twelve months.

Items that are material would be disclosed on the face of the Comprehensive Income and Expenditure Statement but there were no material items of income or expenditure to report in these statements.

#### 6. Events after the Balance Sheet Date

The Statement of Accounts was authorised by the Section 151 Officer and approved by Audit Governance and Standards Committee on 18 September 2013. Events taking place after this date are not reflected in the financial statements or notes. Where events taking place before this date provided information on conditions existing at 31 March 2013, the figures in the financial statements and notes have been adjusted in all material respects to reflect the impact of this information.

The financial statements and notes have not been adjusted for the following event which took place after 31 March 2013 as it provides information that is relevant to the understanding of the Authority's financial position but does not change the position at that date:

The change in the legislation relating to government funding of local authorities in 2013/14 means that NNDR (business rate) appeals that occur after 31 March 2013, but relate to 2012/13, could result in increase costs in 2013/14. At this stage it is not possible to estimate the level or amount of NNDR (business rate) appeals, it is not deemed to be material and therefore this has not been included in these financial statements.

#### 7. Adjustments between Accounting Basis and Funding Basis under Regulations

This note details the adjustments that are made to the total comprehensive income and expenditure recognised by the Council in the year in accordance with proper accounting practice to the resources that are specified by statutory provisions as being available to the Council to meet future capital and revenue expenditure.

The following sets out a description of the reserves that the adjustments are made against.

#### General Fund Balance

The General Fund is the statutory fund into which all the receipts of an authority are required to be paid out of which all liabilities of the authority are to be met, except to the extent that statutory rules might provide otherwise. These rules can also specify the financial year in which liabilities and payments should impact on the General Fund Balance, which is not necessarily in accordance with proper accounting practice. The General Fund Balance therefore summarises the resources that the Council is statutorily empowered to spend on its services or on capital investment (or the deficit of resources that the Council is required to recover) at the end of the financial year.

#### **Capital Receipts Reserve**

The Capital Receipts Reserve holds proceeds from the disposal of land or other assets, which are restricted by statute from being used other than to fund new capital expenditure or to be set aside to finance historical capital expenditure. The balance on the reserve shows the resources that have yet to be applied for these purposes at the year end.

#### **Capital Grants Unapplied**

The Capital Grants Unapplied Account (Reserve) holds the grants and contributions received towards capital projects for which the Council has met the conditions that would otherwise require repayment of the monies but which have yet to be applied to meet expenditure. The balance is restricted by grant terms as to the capital expenditure against which it can be applied and/or the financial year in which this can take place.

The tables for 2012/13 and comparative year 2011/12 can be seen on the following pages.

2012/13	Usa	_			
	General Fund Balance	Capital Receipts Reserve	Capital Grants Unapplied	Movement in Unusable Reserves	
	£	£	£	£	
Adjustments primarily involving the C					
Reversal of items debited or credited a Statement:	to the Compre	ehensive Inc	come & Exp	enditure	
Charges for Depreciation and	(745 604)			745 604	
Impairment of non-current assets	(745,694)	-	-	745,694	
Revaluation losses on Property Plant and Equipment	(770,284)	-	-	770,284	
Movements in the fair value of Investment Properties	(2,537,374)	-	-	2,537,374	
Amortisation of Intangible Assets	(310,439)	-	-	310,439	
Capital Grants and Contributions applied	385,535	-	-	(385,535)	
Revenue Expenditure funded from Capital Under Statute	(382,695)	-	-	382,695	
Amounts of non-current assets written off on disposal or sale as part of the gain/loss on disposal to the Comprehensive Income & Expenditure Statement	(205,761)	-	-	205,761	
Insertion of items not debited or credi	ted to the Cor	mprehensiv	e Income &		
Expenditure Statement Capital Expenditure charged against the General Fund Balance	216,870	-	-	(216,870)	
Adjustments primarily involving the C	apital Grants	Unapplied A	Account		
Capital grants and contributions unapplied credited to the Comprehensive Income & Expenditure Statement	-	-	-	-	
Application of grants to capital financing transferred to the Capital Adjustment Account	-	-	-	-	
Adjustments primarily Involving the Capital Receipts Reserve:					
Transfer of cash sale proceeds credited as part of the gain/loss on disposal to the Comprehensive Income & Expenditure Statement	120,330	(120,330)	-	-	
Use of the Capital Receipts Reserve to finance new Capital Expenditure	-	743,150	-	(743,150)	

2012/13	Usable Reserves			_
	General Fund Balance	Capital Receipts Reserve	Capital Grants Unapplied	Movement in Unusable Reserves
	£	£	£	£
Adjustments primarily involving the P	ension Reserv	ve:		
Reversal of items relating to retirement benefits debited or credited to the Comprehensive Income & Expenditure Statement (see Note 41)	(2,167,000)	-	-	2,167,000
Employer's Pensions Contributions and direct payments to Pensioners payable in the year	1,457,000	-	-	(1,457,000)
Adjustments involving the Collection	Fund Adjustm	nent Accour	nt:	
Amount by which Council Tax income credited to the Comprehensive Income & Expenditure Statement is different from Council Tax income calculated for the year in accordance with statutory requirements	28,573	-	-	(28,573)
Adjustment involving the Accumulating	ng Compreher	nsive Absen	ices Adjust	ment
Account:	· · · · · · · · · · · · · · · · · · ·			
Amount by which officer remuneration charged to the Comprehensive Income & Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements	-	-	-	-
Total Adjustments	(4,910,939)	622,820	-	4,288,119

2011/12	Usa	Usable Reserves			
	General Fund Balance	Capital Receipts Reserve	Capital Grants Unapplied	Movement in Unusable Reserves	
	£	£	£	£	
Adjustments primarily involving the C	apital Adjustn	nent Accou	nt:		
Reversal of items debited or credited	to the Compre	hensive Inc	come & Exp	enditure	
Statement:		·			
Charges for Depreciation and Impairment of non-current assets	(1,396,687)	-	-	1,396,687	
Revaluation losses on Property Plant and Equipment	(609,659)	-	-	609,659	
Movements in the fair value of Investment Properties	(2,391,743)	-	-	2,391,743	
Amortisation of Intangible Assets	(314,082)	-	-	314,082	
Capital Grants and Contributions applied	780,462	-	-	(780,462)	
Revenue Expenditure funded from Capital Under Statue	(550,750)	-	-	550,750	
Amounts of non-current assets written off on disposal or sale as part of the gain/loss on disposal to the Comprehensive Income & Expenditure Statement	(984,697)	-	-	984,697	
Insertion of items not debited or credi	ted to the Cor	nprehensiv	e Income &	Expenditure	
Statement		1			
Capital Expenditure charged against the General Fund Balance	471,434	-	-	(471,434)	
Adjustments primarily involving the C	apital Grants	Unapplied A	Account		
Capital grants and contributions unapplied credited to the Comprehensive Income & Expenditure Statement	(225,065)	-	225,065	-	
Application of grants to capital financing transferred to the Capital Adjustment Account	-	-	-	-	
Adjustments primarily involving the C	apital Receipt	s Reserve:			
Transfer of cash sale proceeds credited as part of the gain/loss on disposal to the Comprehensive Income & Expenditure Statement	358,488	(358,488)	-	-	
Use of the Capital Receipts Reserve to finance new Capital Expenditure	-	203,009	-	(203,009)	

2011/12	Usa			
	General Fund Balance	Capital Receipts Reserve	Capital Grants Unapplied	Movement in Unusable Reserves
	£	£	£	£
Adjustments involving the Pension Re	eserve:			1
Reversal of items relating to retirement benefits debited or credited to the Comprehensive Income & Expenditure Statement (see Note 41)	(404,000)	-	-	404,000
Employer's Pensions Contributions and direct payments to Pensioners payable in the year	-	-	-	-
Adjustments involving the Collection	Fund Adjustm	ent Accour	nt:	
Amount by which Council Tax income credited to the Comprehensive Income & Expenditure Statement is different from Council Tax income calculated for the year in accordance with statutory requirements	(20,757)	-	-	20,757
Adjustment involving the Accumu	lating Com	prehensive	Absences	Adjustment
Account:	r			
Amount by which officer remuneration charged to the Comprehensive Income & Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements	-	-	-	-
Total Adjustments	(5,287,056)	(155,479)	225,065	5,217,470

## 8. Transfers To/(From) Earmarked Reserves

This note sets out the amounts set aside from the General Fund balance in earmarked reserves to provide financing for future expenditure plans and the amounts posted back from earmarked reserves to meet General Fund expenditure in 2012/2013.

	Balance at 1 April 2011	Transfers Out 2011/2012	Transfers In 2011/2012	Balance at 31 March 2012	Transfers Out 2012/2013	Transfers In 2012/2013	Balance at 31 March 2013
	£	£	£	£	£	£	£
Council Taxpayers Reserve	8,820,096	(656,614)	145,488	8,308,970	-	137,957	8,446,927
Community Safety Partnership	108,399	(5,268)	-	103,131	(31,632)	-	71,499
Local Plan Reserve	42,895	(34,519)	-	8,376	(8,376)	-	-
Hambleton Strategic Partnership Reserve	8,000	-	-	8,000	-	-	8,000
Strategic Forum Reserve	-	-	-	-	-	11,974	11,974
New Homes Bonus	-	-	315,221	315,221	(96,997)	525,660	743,884
Grants Fund	529,146	(63,739)	-	465,407	(52,832)	-	412,575
Cyclical Reserve	1,097,712	(68,496)	-	1,029,216	(1,029,216)	-	-
Service Improvement Reserve	2,679,337	(2,458,371)	1,445,186	1,666,152	(1,903,317)	237,165	-
Revenue Efficiency Reserve	419,440	-	-	419,440	(419,440)	-	-
Shared Service Efficiency Reserve	548,156	-	674,210	1,222,366	(1,222,366)	-	-
One Off Fund	-	-	-	-	(2,000,000)	4,258,240	2,258,240
Capital Fund	865,178	-	1,000,000	1,865,178	-	2,000,000	3,865,178
Total Earmarked Reserves	15,118,359	-3,287,007	3,580,105	15,411,457	-6,764,176	7,170,996	15,818,277
General Fund	2,000,000	293,098	(293,098)	2,000,000	406,820	(406,820)	2,000,000
Capital Grants Unapplied	301,651	(225,065)	-	76,586	-	-	76,586
General Capital Receipts	5,034,647	(203,009)	358,488	5,190,126	(622,820)	-	4,567,306
Total General Fund	22,454,657	(3,421,983)	3,645,495	22,678,169	(6,980,176)	6,764,176	22,462,169

The purposes of the above reserves are as follows:

**General Fund** – The General Fund is the statutory fund into which all the receipts of an authority are required to paid and out of which all liabilities of the authority are to be met, except to the extent that statutory rules might provide otherwise. The General Fund Balance therefore summarises the resources that the Council is statutorily empowered to spend on its services or on capital investment (or the deficit of resources that the Council is required to recover) at the end of the financial year.

**Council Taxpayers Reserve** – To support Council Tax levels and revenue spending.

**Community Safety Partnership** – To receive surpluses and deficits from the Community Safety Partnership Accounts.

**Local Plan Reserve** – To assist in the funding of a continuous programme of Local Plan preparation and review.

**Hambleton Strategic Partnership Reserve –** To receive surpluses and deficits from the Hambleton Strategic Partnership Accounts.

**Strategic Forum Reserve** – To assist in the funding of a continuous Strategic Forum programme.

**New Homes Bonus** – To receive Government grants from the New Homes Bonus fund to be spent for the benefit of the residents of Hambleton in accordance with the Council's New Homes Bonus Scheme.

Grants Fund – To fund revenue grants to organisations on an annual basis.

**Cyclical Reserve** – To receive annual contributions from the revenue account to enable the financing of cyclical events.

Service Improvement Reserve – To improve or sustain service delivery.

**Revenue Efficiency Reserve** – To receive cashable efficiency savings to support the Council's budget.

**Shared Service Efficiency Reserve** – To receive cashable efficiency savings from shared service arrangements to support the Council's budget.

**One Off Fund** - To improve or sustain service delivery.

**Capital Fund** – To provide revenue support to assist funding of the Capital Programme.

**Capital Grants Unapplied** – Holds grants and contribution to be used for a capital purpose which is restricted by the grant terms as to the capital expenditure against which it can be used and/or the financial year in which this can take place.

**General Capital Receipts** – Holds the proceeds of assets, which can only to be used to fund capital expenditure. The balance shows the resources still available for future years.

# 9. Other Operating Expenditure

2011/12 £	Other Operating Expenditure	2012/13 £
1,137,669	Parish Council Precepts	1,209,547
72,446	Drainage Board Levies	74,543
(92,935)	(Surplus)/Deficit from Trading Activities	(94,372)
418,007	(Gains)/Losses on the disposal of Non-Current Assets	85,431
1,535,187	Total	1,275,149

# 10. Financing and Investment Income and Expenditure

2011/12 £	Finance and Investment Income and Expenditure	2012/13 £
79,736	Interest Payable and Similar Charges	39,916
531,000	Pensions Interest Cost & Expected Return on Pensions	741,000
	Assets	
(446,285)	Interest Receivable and Similar Income	(452,845)
2,449,227	Income & Expenditure in relation to Investment Properties	2,537,374
	and Changes in their Fair Value	
2,613,678	Total	2,865,445

# 11. Taxation and Non Specific Grant Income

2011/12 £	Taxation and Non Specific Grant Income	2012/13 £
(4,375,548)	Council Tax Income	(4,463,944)
(3,596,143)	Non Domestic Rates	(4,150,243)
(1,192,376)	Non-Ringfenced Grants	(1,026,433)
-	Capital Grants and Contributions	(120,926)
(9,164,067)	Total	(9,761,546)

# 12. Property, Plant and Equipment

Movement in 2012/13	Other Land and Buildings	Vehicles, Plant Furniture & Equipment	Infrastructure Assets	Community Assets	Total
	£	£	£	£	£
Cost or Valuation					
at 1 April 2012	24,441,747	7,529,208	3,110,053	22,353	35,103,361
Additions	24,441,747	270,089	163,032	22,000	679,589
Revaluation Increases/(Decreases) recognised	240,400	210,000	100,002		070,000
in the Revaluation Reserve	(1,868,997)	-	-	-	(1,868,997)
Revaluation Increases/(Decreases) recognised	(1,000,001)				(1,000,001)
in the Surplus/Deficit on Provision of Services	(1,882,956)	-	(50,321)	28,397	(1,904,880)
Derecognition – Disposals	(188,000)	(50,793)	-		(238,793)
Assets reclassified (to)/from Held for Sale	(337,000)	-	-	-	(337,000)
At 31 March 2013	20,411,262	7,748,504	3,222,764	50,750	31,433,280
Accumulated Depreciation and Impairment					
At 1 April 2012	(3,176,389)	(5,731,670)	(1,231,708)	(372)	(10,140,139)
Depreciation Charge	(439,967)	(611,851)	(100,967)	(750)	(1,153,535)
Depreciation Written out in the Surplus/Deficit on	( , ,	(- , ,	( )	( /	( ) / /
the provision of Services	395,644		-	-	395,644
Derecognition – Disposals	-	50,793	-	-	50,793
Other movement in Cost or Valuation	12,333	-	-	(137)	12,196
At 31 March 2013	(3,208,379)	(6,292,728)	(1,332,675)	(1,259)	(10,835,041)
Net Book Value					
At 31 March 2012	21,265,358	1,797,538	1,878,345	21,981	24,963,222
At 31 March 2013	17,202,883	1,455,776	1,890,089	49,491	20,598,239

Comparative Movement in 2011/12	Other Land and Buildings	Vehicles, Plant Furniture & Equipment	Infrastructure Assets	Community Assets	Total
	£	£	£	£	£
Cost or Valuation					
at 1 April 2011 Additions	24,934,926 70,786	7,362,818 183,622	3,014,988 95,065	22,353 -	35,335,085 349,473
Revaluation Increases/(Decreases) recognised In the Revaluation Reserve	232,294	-	-	-	232,294
Revaluation Increases/(Decreases) recognised In the Surplus/Deficit on the provision of Services	(609,659)	-	-	-	(609,659)
Derecognition – Disposals Assets reclassified (to)/from Held for Sale	(186,600)	(17,232)	-	-	(203,832)
At 31 March 2012	24,441,747	7,529,208	3,110,053	22,353	35,103,361
Accumulated Depreciation and Impairment at 1 April 2011 Depreciation Charge	(2,768,578) (413,598)		(1,131,013) (100,695)	260 (632)	(8,766,471) (1,396,687)
Depreciation Written out in the Surplus/Deficit on the provision of Services	5,787	17,232	-		23,019
Other movement in Cost or Valuation At 31 March 2012	- (3,176,389)	- (5,731,670)	- (1,231,708)	- (372)	- (10,140,139)
Net Book Value					
At 31 March 2011	22,166,348		1,883,975	22,613	26,568,614
At 31 March 2012	21,265,358	1,797,538	1,878,345	21,981	24,963,222

#### Depreciation

Assets are depreciated on the opening asset value, on a straight line basis over the expected life of asset. The following useful lives have been used in the calculation of depreciation:

- Other Land and Buildings 40-60 years
- Components 15-30 years
- Community Assets 40 years
- Vehicles, Plant Furniture & Equipment 5-10 years
- Infrastructure 25 40 years

#### Effects of Changes in Estimates

In 2012/13, the Council changed the accounting estimate methodology for calculating depreciation. Depreciation across all asset categories is calculated on a straight line basis using the gross book value and the expected asset life. As a result, the depreciation charge on average is slightly higher than it would have been calculated under the previous methodology. This change is a more effective measure of calculating depreciation across the Council's asset portfolio and the impact of this change will be carried forward and used in future years.

#### **Capital Commitments**

At 31 March 2013 (and 31 March 2012) the Council had no significant capital commitments outstanding, where significant means outstanding commitments over £250,000.

#### Revaluations

The Council carries out a rolling programme that ensures that all Property, Plant and Equipment required to be measured at fair value is revalued at least every five years. Property valuations are carried out by the Council's external valuer's Mouchel Consulting Ltd. Valuations of land and buildings were carried out in accordance with the methodologies and bases for estimation set out in the professional standards of the Royal Institution of Chartered Surveyors.

#### 13. Heritage Assets

Hambleton District Council held no assets that fall under the Heritage Asset category for the either 2012/13 or 2011/2012 financial year.

#### 14. Investment Properties

The following items of income and expenditure have been accounted for in the Comprehensive Income and Expenditure Statement.

2011/12 £	Investment Properties	2012/13 £
624,996 (474,286)	Rental Income from Investment Property Direct Operating Expenses from Investment Property	657,910 (446,733)
150,710	Net Gain	211,177

There are no restrictions on the Council's ability to realise the value inherent in its investment property or on the Council's right to the remittance of income and the proceeds of disposal. The Council has no contractual obligations to purchase, construct or develop investment property or undertake repairs, maintenance or enhancement.

The following table summarises the movement in the fair value of investment properties over the year.

2011/12 £	Investment Properties	2012/13 £
15,260,145 9,084 (457,394) (2,391,743)	Balance at 1 April Additions - Purchases Disposals Net Gains/(losses) from Fair Value Adjustments	12,420,092 17,372 - (2,537,374)
12,420,092	Balance at 31 March	9,900,090

#### 15. Intangible Assets

The Council accounts for its software as intangible assets, to the extent that the software is not an integral part of a particular IT system and accounted for as part of the hardware item of Property, Plant and Equipment. The intangible assets category includes both purchased licenses and internally generated software but the Council has no internally generated software.

All software is given a finite useful life, based on assessments of the period that the software is expected to be of use to the Council. The useful lives assigned to the major software suites used by the Council are 5 to 10 years. The majority of the intangible assets have a useful life of 5 years and are amortised on a straight line basis.

2011/12 £	Intangible Assets	2012/13 £
	Balance at 1 April	
2,281,941	Gross Carrying Amounts	2,356,104
(1,519,944)	Accumulated Amortisation	(1,834,026)
761,997	Net Carrying Amounts at 1 April	522,078
74,163	Additions - Purchases	49,031
(314,082)	Amortisation for the Year	(310,439)
522,078	Balance at 31 March	260,670

Comprising:

	Gross Carrying Amounts Accumulated Amortisation	2,405,134 (2,144,464)
522,078	Balance at 31 March	260,670

There are no intangible assets that are individually material to the financial statements.

#### 16. Financial Instruments

#### **Categories of Financial Instruments**

The following categories of financial instrument are carried in the Balance Sheet.

	10/2011 STATED	2011/2012 RESTATED			<b>20</b> 1	2/2013
Long Term	Short Term	Long Term	Short Term	Category of Financial Instruments	Long Term	Short Term
£	£	£	£		£	£
				Investments		
-	18,600,000	-	19,000,000	Loans and receivables	-	17,637,339
				Debtors		
63,684	2,061,330	42,093	4,038,516	Financial assets carried at contract amount	23,653	3,051,081
_	-	-	-	Borrowings Financial liabilities at amortised cost	-	-
				Creditors		
-	(2,568,529)	-	(4,167,883)	Financial liabilities carried at contract amount	(5,438)	(3,582,430)

# Income, Expenses, Gains and Losses

Total interest income for financial assets that are not at fair value through profit or loss.

	t	2011/20 Financial			st	2012/2013 Financial Assets		
	Financial به Liabilities Measured at Amortised Cost	ی Loans and Receivables	Available-For- ۳ Sale-Assets	Total £	Financial به Liabilities Measured at Amortised Cost	ی Loans and Receivables	Available-For- ۳ Sale-Assets	Total £
Interest Expense	-	-	-	-	-	-	-	-
Total Expense in the Surplus or Deficit on the Provision of Services	-	-	-	-	-	-	-	-
Gains on Derecognition	-	(445,418)	-	(445,418)	-	(437,957)	-	(437,957)
Total income in the Surplus or Deficit on the Provision of Services	-	(445,418)	-	(445,418)	-	(437,957)	-	(437,957)
Net Gain/(Loss) for the Year	-	(445,418)	-	(445,418)	-	(437,957)	-	(437,957)

#### Fair Value of Assets and Liabilities

Financial liabilities and financial assets represented by loans and receivables and long-term debtors and long-term creditors are carried in the Balance Sheet at amortised cost. Their fair value can be assessed by calculating the present value of the cash flows that will take place over the remaining term of the instruments, using the following assumptions:

- estimated ranges of interest rates at 31 March 2013 of 0.355% to 0.488% for loans receivable based on new lending rates for equivalent loans at that date
- no early repayment or impairment is recognised
- where an instrument will mature in the next 12 months, carrying amount is assumed to approximate to fair value
- the fair value of trade and other receivables is taken to be at the invoiced amount or at the billed amount

The fair values calculated are as follows:

	2012/2013			
Fair Value of Financial Assets and Long Term Debtors	Carrying Amount	Fair Value		
	£	£		
Loans and receivables	17,637,339	17,692,442		
Long term debtors	23,653	23,653		
Long-term creditors	(5,438)	(5,438)		

The fair value of the assets – Loans and receivables - is higher than the carrying amount because the Council's portfolio of investments includes a number of fixed rate loans where the interest rate receivable is higher than the rates available for similar loans at the balance sheet date. This shows a notional future gain (based on economic conditions at 31 March 2013) attributable to the commitment to receive interest above current market rates.

Short term debtors and creditors are carried at cost as this is a fair approximation of their value.

## 17. Inventories

Inventories	Central	Stocks	Herriot Vis	itor Centre	Operationa	I Services	Leisure I	Facilities	Tot	al
	2011/12	2012/13	2011/12	2012/13	2011/12	2012/13	2011/12	2012/13	2011/12	2012/13
	£	£	£	£	£	£	£	£	£	£
Balance outstanding at 1 April	17,266	17,661	16,169	16,169	9,025	16,529	19,541	15,129	62,001	65,488
Purchases	71,874	99,170	-		329,144	309,103	134,535	3,428	535,553	411,701
Recognised Expense in Year	(70,249)	(98,816)	-	(7,000)	(321,640)	(309,266)	(138,947)	(1,646)	(530,836)	(416,728)
Written Off Balances	(1,230)	(553)	-	(9,169)	-	-	-	-	(1,230)	(9,722)
Balance Outstanding at 31 March	17,661	17,462	16,169	-	16,529	16,366	15,129	16,911	65,488	50,739

#### **18.** Construction Contracts

At 31 March 2013 (and 31 March 2012) the Council had no construction contracts in progress.

## 19. Short Term Debtors

31 March 2012 £	Short Term Debtors	31 March 2013 £
186,587	Central Government Bodies	252,758
1,767,909	Other Local Authorities	1,277,406
149,038	Public Corporations and Trading Funds	-
2,333,314	Other Entities and Individuals	1,926,216
4,436,848	Short term Debtors before provision for Doubtful Debt	3,456,380
(398,332)	Less Provision For Doubtful Debts	(405,299)
4,038,516	Net Short Term Debtors	3,051,081

Movement in Provision for Doubtful Debts	£
Brought Forward at 1 April 2012	(398,332)
Written off during the Year	(14,006)
Charged to Comprehensive Income & Expenditure Statement	7,039
Carried Forward at 31 March 2013	(405,299)

### 20. Cash and Cash Equivalents

31-Mar 2011	31-MarCash and Cash Equivalents2012		31-Mar 2013
RESTATED	RESTATED		
£	£		£
4,586	3,700	Cash Held by the Council	3,700
63,482	(17,519)	Bank Current Accounts	532,386
3,760,000	3,380,000	Short-term deposits	4,600,000
3,828,068	3,3686,181	Total Cash and Cash Equivalents	5,136,086

### 21. Assets Held for Sale

2011/12 £	Current	2012/13 £
480,388	Balance Outstanding at 1 April	133,899
	Assets Newly classified as Held for Sale	
-	Property, Plant & Equipment	337,000
-	Revaluation Losses recognised in the Revaluation	(50,862)
	Reserve	
-	Revaluation Losses recognised in the Provision of	(44,138)
	Services	( ) /
(346,489)	Assets Sold	(17,761)
133,899	Balance Outstanding at 31 March	358,138

#### 22. Short Term Creditors

31 March 2012 £	Creditors	31 March 2013 £
(680,849) (593,940) (47,897) (2,845,197)	Central Government Bodies Other Local Authorities Public Corporations and Trading Funds Other Entities and Individuals	(759,305) (590,382) (14,153) (2,218,590)
(4,167,883)	Total Creditors	(3,582,430)

#### 23. Provisions

The Council has no substantial legal cases or injury compensation claims outstanding. All other provisions are individually insignificant.

#### 24. Usable Reserves

Movements in the Council's usable reserves are detailed in the Movement in Reserves Statement and Note 8.

#### 25. Unusable Reserves

31 March 2012 £	Unusable Reserves	31 March 2013 £
20,034,000 (32,867,890) 52,494	Revaluation Reserve Pension Reserve Capital Adjustment Account Collection Fund Adjustment Account Accumulating Compensated Absences/Adjustment Acc.	(2,058,351) 24,656,000 (28,916,051) 23,921 96,000
(17,497,194)	Total Unusable Reserves	(6,198,481)

#### **Revaluation Reserve**

The Revaluation Reserve contains the gains made by the Council arising from increases in the value of its Property, Plant and Equipment. The balance is reduced when assets with accumulated gains are:

- revalued downwards or impaired and the gains are lost
- used in the provision of services and the gains are consumed through depreciation
- or disposed of and the gains are realised.

The Reserve contains only revaluation gains accumulated since 1 April 2007, the date that the reserve was created. Accumulated gains arising before that date are consolidated into the balance on the Capital Adjustment Account.

2011/12 £	Revaluation Reserve	2012/13 £	2012/13 £
(4,636,141)	Balance at 1 April		(4,811,798)
56,636	Disposal of Assets Held for Sale	-	
(232,293)	Upward Revaluation of Fixed Assets	(191,570)	
-	Downward Revaluation of Assets and Impairment Losses not charged to the Surplus/Deficit on the Provision of Services	2,111,429	
-	Downward Revaluation of Assets Reversal and Impairment Losses not charged to the Surplus/Deficit on the Provision of Services	1,178,735	
(175,657)	Surplus or Deficit on Revaluation of non- current assets not posted to the surplus/Deficit on the Provision of Services		3,098,594
-	Difference between fair value depreciation and historic cost depreciation	(404,908)	
-	Accumulated gains on asset sold or scrapped	59,761	
-	Amount written off to the Capital Adjustment Account		(345,147)
(4,811,798)	Balance at 31 March		(2,058,351)

#### **Capital Adjustment Account**

The Capital Adjustment Account absorbs the timing differences arising from the different arrangements for accounting for the consumption of non-current assets and for financing the acquisition, construction or enhancement of those assets under statutory provisions. The Account is debited with the cost of acquisition, construction or enhancement as depreciation, impairment losses and amortisations are charged to the Comprehensive Income and Expenditure Statement (with reconciling postings from the Revaluation Reserve to convert fair value figures to a historical cost basis). The Account is credited with the amounts set aside by the Council as finance for the costs of acquisition, construction and enhancement.

The account contains accumulated gains and losses on Investment Properties. The account also contains revaluation gains accumulated on Property, Plant and Equipment before 1 April 2007, the date the Revaluation Reserve was created to hold such gains.

2011/12	Capital Adjustment Account	201	2/13
2011/12 £		£	£
(37,603,967)	Balance at 1 April		(32,867,890)
	Reversal of items relating to capital expenditure debited or credited to the Comprehensive Income and Expenditure Statement:		
5,189,089	Charges for Depreciation and Impairment of Non-Current Assets	745,694	ļ
(791,000)	Revaluation Losses on Property, Plant and Equipment	770,284	ł
314,082	Amortisation of Intangible Assets	310,439	)
550,750	Revenue Expenditure funded from Capital Under Statue	382,695	5
984,697	Amounts of non-current Assets written-off on Disposal or Sale as part of the Gains/Loss on Disposal to the Comprehensive Income and Expenditure Statement	205,761	
(31,356,349)			2,414,873
,	Adjusting amounts written out of the Revaluation Reserve		345,147
	Net Written Out Amount of the cost on Non-Current Assets Consumed in the Year.		2,760,020
(203,009)	Capital Financing Applied in the Year: Use of the Capital Receipts Reserve to Finance New Capital Expenditure	(743,150	)
	Capital Grants and Contributions Credited to the Comprehensive Income and Expenditure Statement that have been applied to Capital Financing	(385,535	)
(171 121)	Application of Grants to Capital Financing from the Capital Grants Unapplied Account Statutory Provision for the Financing of Capital Investment charged		-
	against the General Fund Balance Capital Expenditure charged against the General Fund Balance	(216,870	)
(1,454,905))			(1,345,555)
-	Movements in the Market Value of Investment Properties Debited or Credited to the Comprehensive Income and Expenditure Statement		2,537,374
(32,867,890)	Balance at 31 March		(28,916,051)

Note 7 provides details of the source of all the transactions posted to the Account, apart from those involving the Revaluation Reserve.

#### **Pension Reserves**

The Pensions Reserve absorbs the timing differences arising from the different arrangements for accounting for post employment benefits and for funding benefits in accordance with statutory provisions. The Council accounts for post employment benefits in the Comprehensive Income and Expenditure Statement as the benefits are earned by employees accruing years of service, updating the liabilities recognised to reflect inflation, changing assumptions and investment returns on any resources set aside to meet the costs. However, statutory arrangements require benefits investment returns on any resources set aside to be financed as the Council makes employers contributions to pension funds or eventually pays any pensions for which it is directly responsible. The debit balance on the Pensions Reserve therefore shows a substantial shortfall in the benefits earned by past and current

employees and the resources the Council has set aside to meet them. The statutory arrangements will ensure that funding will have been set aside by the time the benefits come to be paid.

2011/12 £	Pension Reserves	2012/13 £
15,804,000	Balance at 1 April	20,034,000
3,826,000	Actuarial Gains or (Losses) on Pensions Assets and Liabilities	3,912,000
1,701,000	Reversal of items Relating to Retirement Benefits Debited or Credited to the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement	
(1,297,000)	Employers' Pensions Contributions and Direct Payments to Pensioners payable in the Year	(1,457,000)
20,034,000	Balance Carried Forward at 31 March	24,656,000

#### **Collection Fund Adjustment Account**

The Collection Fund Adjustment Account manages the differences arising from the recognition of Council Tax income in the Comprehensive Income and Expenditure Statement as it falls due from Council Tax payers compared with the statutory arrangements for paying across amounts to the General Fund from the Collection Fund.

2011/12 £	Collection Fund Adjustment Account	2012/13 £
20,757	Balance at 1 April Amount by which Council Tax income credited to the Comprehensive Income and Expenditure Statement is different from Council Tax income calculated for the year in accordance with statutory requirements	52,494 (28,573)
52,494	Balance at 31 March	23,921

#### The Accumulating Compensated Absences Adjustment Account

The Accumulating Compensated Absences Adjustment Account absorbs the differences that would otherwise arise on the General Fund Balance from accruing for compensated absences earned but not taken in the year e.g. annual leave entitlement carried forward at 31 March. Statutory arrangements require that the impact on the General Fund Balance is neutralised by transfers to or from the Account.

2011/12 £	Accumulating Compensated Absences Adjustment Account	2012/13 £
96,000	Balance at 1 April	96,000
(96,000)	Settlement or Cancellation of Accrual made at the end of the Preceding Year	(96,000)
96,000	Amounts Accrued at the end of the Current Year	96,000
96,000		96,000
-	Amount by which Officer Remuneration Charged to the Comprehensive Income and Expenditure Statement on an Accruals Basis is different from Remuneration chargeable in the Year in accordance with Statutory Requirements	-
96,000		96,000

#### 26. Cash Flow Statement – Operating Activities: non-cash movements

31-Mar	Information relating to Interest Received and Interest Paid	31-Mar
2012		2013
RESTATED		
£		£
(459,239)	Interest received	(452,845)
80,328	Interest paid	39,916
(378,911)	Total	(412,929)

The cash flows for operating activities include the following items:

The Net (Surplus) / Deficit on the provision of services has been adjusted for the following non-cash movements:

31-Mar	Adjustments to Net (Surplus)/Deficit on the Provision of	31-Mar
2012	Services for Non Cash Movements	2013
RESTATED		
£		£
(1,396,687)	Depreciation	(745,694)
(609,659)	Impairment and downward valuations	(770,284)
(2,391,743)	Movement in the Fair Value of Investment Properties	(2,537,374)
(314,082)	Amortisation	(310,439)
(715,134)	(Increase) / Decrease in Creditors	580,015
1,991,049	Increase / (Decrease) in Debtors	(774,523)
3,487	Increase / (Decrease) in Inventories	(14,749)
(404,000)	Movement in Pension Liability	(710,000)
(984,689)	Carrying amount of non-current assets and non-current assets held for sale, sold or derecognised	(205,761)
(20,757)	Other non cash items charged to the net surplus or deficit on provision of services	289,995
(4,842,215)	Total	(5,198,814)

# 27. Cash Flow Statement – Operating Activities: Adjustments for Investing and Financing Activities

The surplus or deficit on the provision of services has been adjusted for the following items that are investing and financing activities:

31-Mar	Adjustments to Net (Surplus)/Deficit on the Provision of	31-Mar
2012 RESTATED	Services that are Investing and Financing Activities	2013
£		£
780,462	Grants applied to the financing of Capital Expenditure	385,535
-	Proceeds from the sale of Property, Plant and equipment, investment property and intangible assets	120,330
107,608	Capital Receipts Received	-
	Any other Items for which the cash effects are investing or	
(471,434)	financing cash flows	-
416,636	Total Cash Flows from Operating Activities	505,865

#### 28. Cash Flow Statement – Investing Activities

31-Mar 2012	Investing Activities	31-Mar 2013
RESTATED		
£		£
	Purchase of Property, Plant and Equipment, Investment Property	
983,471	and Intangible Assets	1,128,686
	Revenue Expenditure Financed From Capital Under Statute	
(550,750)	(REFCUS)	(382,694)
100,465,000	Purchase of ST and LT Investments	124,788,016
	Proceeds from the sale of Property, Plant and Equipment,	
(250,880)	Investment Property and Intangible Assets	(120,330)
(107,608)	Capital Receipts Received	-
(100,065,000)	Proceeds from ST and LT investments	(126,380,000)
(555,397)	Other receipts from investing activities	(385,535)
(81,164)	Net Cash Flows from Investing Activities	(1,351,857)

#### 29. Cash Flow Statement – Financing Activities

31-Mar	Cash Flow Statement – Financing Activities	31-Mar
2012		2013
RESTATED		
£		£
	Cash payments for the reduction of the outstanding liabilities	
471,434	relating to finance leases	60,777
(496,762)	Other (receipts) / Payments from financing activities	(289,995)
(25,328)	Net Cash Flows from Financing Activities	(229,218)

#### 30. Amounts Reported for Resource Allocation Decisions

The analysis of income and expenditure by service on the face of the Comprehensive Income and Expenditure Statement is that specified by the Service Reporting Code of Practice. However decisions about resource allocation are taken by the Council's Cabinet on the basis of budget reports analysed across Business Theme's. These reports are prepared on a different basis from the accounting policies used in the Statement of Accounts. In particular:

- No charges are made in relation to capital expenditure (whereas depreciation, revaluation and impairment losses in excess of the balance on the Revaluation Reserve and amortisations are charged to services in the Comprehensive Income and Expenditure Statement).
- The cost of retirement benefits is based on cash flows (payment of employer's pension contributions) rather than current service cost of benefits accrued in the year.
- Expenditure on some support services is budgeted for centrally and not charged to service units.

The income and expenditure of the Council's principal service units recorded in the budget reports for the year 2012/13 is as follows:

Business Theme's	Corporate Services	Customer Services	Housing & Planning	Leisure & Health	Resources	Total
Income & Expenditure 2012/13	£	£	£	£	£	£
Fees, Charges & Other Service Income	(729,861)	(787,394)	(1,225,507)	(3,184,835)	(357,456)	(6,285,053)
Government Grants	(371,609)	(161,836)	(2,121,690)	(315,521)	(24,615,929)	(27,586,585)
Total Income	(1,101,470)	(949,230)	(3,347,197)	(3,500,356)	(24,973,385)	(33,871,638)
Employee Expenses	1,012,300	579,957	3,219,978	2,200,234	2,492,551	9,505,020
Other Service Expenses	1,260,831	1,740,115	1,635,238	2376,152	24,209,129	31,221,465
Support Services Recharges	-	-	-	-	-	-
Total Expenditure	2,273,131	2,320,072	4,855,216	4,576,386	26,701,680	40,726,485
Net Expenditure	1,171,661	1,370,842	1,508,019	1,076,030	1,728,295	6,854,847

The income and expenditure of the Council's principal service units recorded in the budget reports for the year 2011/12 is as follows:

Business Theme's	Corporate Management	Customer Services	Housing & Planning	Leisure & Health	Partnerships	Total
Income & Expenditure 2011/12	£	£	£	£	£	£
Fees, Charges & Other Service Income	(1,087,329)	(2,655,421)	(1,487,977)	(3,504,372)	(1,657,568)	(10,392,667)
Government Grants	-	(21,723,125)	(544,849)	-	(50,368)	(22,318,342)
Total Income	(1,087,329)	(24,378,546)	(2,032,826)	(3,504,372)	(1,707,936)	(32,711,009)
Employee Expenses	2,377,100	3,863,487	1,127,190	2,101,688	804,537	10,274,002
Other Service Expenses	1,800,423	23,759,690	712,447	2,143,836	1,198,366	29,614,762
Support Services Recharges	-	-	-	-	-	-
Total Expenditure	4,177,523	27,623,177	1,839,637	4,245,524	2,002,903	39,888,764
Net Expenditure	3,090,194	3,244,631	(193,189)	741,152	294,967	7,177,755

# Reconciliation of Business Theme's Income and Expenditure to Cost of Service in the Comprehensive Income and Expenditure Statement

This reconciliation shows how the figures in the analysis of service unit income and expenditure relate to the amounts included in the Comprehensive Income and Expenditure Statement.

2011/12 £		2012/13 £
7,177,755	Net Expenditure in the Service Unit Analysis	6,854,847
-	Net Expenditure of Services and Support Services not included in the Analysis	-
4,501,510	Amounts in the Comprehensive Income and Expenditure Statement not reported to Management in the Analysis	2,779,069
(1,670,104)	Amounts included in the Analysis not included in the Comprehensive Income and Expenditure Statement	491,155
10,009,161	Cost of Services in the Comprehensive Income and Expenditure Statement	10,125,071

#### Reconciliation to Subjective Analysis 12/13

This reconciliation shows how the figures in the analysis of Business Theme income and expenditure relate to a subjective analysis of the Surplus or Deficit on the provision of Services included in the Comprehensive Income and Expenditure Statement.

2012/13	Service Unit Analysis	Services & Support Services Not In Analysis	Amounts not Reported to Management for Decision Making	Amounts not Included in I&E	Allocation of Recharges	Total
	£	£	£	£	£	£
	/					
Fees, Charges & Other Service Income	(5,737,836)	-	-	-	-	(5,737,836)
Surplus from Trading Activities	(94,372)	-	-	-	-	(94,372)
Interest and Investment Income	(452,845)	-	-	-	-	(452,845)
Income from Council Tax		-	(4,463,944)	-	-	(4,463,944)
Government Grants and Contributions	(27,586,585)	-	(4,311,684)	-	-	(31,898,269)
Total income	(33,871,638)	-	(8,775,628)	-	-	(42,647,266)
Employee Expenses	9,505,020	-	-	-	-	9,505,020
Other Service Expenses	31,221,465	-	(16,145)	-	-	31,205,320
Support Service Recharges	-	-	(163,458)		-	(163,458)
Depreciation, Amortisation & Impairment	-	-	5,440,743		-	5,440,743
Interest Payments	-	-	-	-	-	-
Precepts & Levies	-	-	1,284,090	-	-	1,284,090
Gain or Loss on Disposal of Non-current assets	-	-	(120,330)		-	(120,330)
Total Expenditure	40,726,485	-	6,424,900	-	-	47,151,385
Surplus or Deficit on the Provision of Service	6,854,847	-	(2,350,728)	-	-	4,504,119

# Reconciliation to Subjective Analysis 11/12

2011/12	Service Unit Analysis £	Services & Support Services Not In Analysis	Amounts not Reported to Management for Decision Making	Amounts not Included in I&E	Allocation of Recharges	Total
	2	£	£	£	£	£
Face Charges & Other Service Income	(0.952.952)		(610.625)			(10 465 499)
Fees, Charges & Other Service Income Surplus from Trading Activities	(9,852,853) (446,878)	-	(612,635)	-	-	(10,465,488) (446,878)
Interest and Investment Income	(92,936)	-	-	-	-	(92,936)
Income from Council Tax	(02,000)	-	(4,375,548)	-	-	(4,375,548)
Government Grants and Contributions	(22,318,342)	-	(4,788,519)	-	-	(27,106,861)
Total income	(32,711,009)	-	(9,776,702)	-	-	(42,487,711)
Employee Expenses	10,274,001	-	531,000	-	-	10,805,001
Other Service Expenses	29,535,027	-	474,286	89,099	-	30,098,412
Support Service Recharges	-	-	(860,986)	-	-	(860,986)
Depreciation, Amortisation & Impairment		-	5,414,989	-	-	5,414,989
Interest Payments	79,736	-	-	-	-	79,736
Precepts & Levies	-	-	1,210,115	-	-	1,210,115
Gain or Loss on Disposal of Non-current assets	-	-	734,402	-	-	734,402
Total Expenditure	39,888,764	-	7,503,806	89,099	-	47,481,669
Surplus or Deficit on the Provision of Service	7,177,755	-	(2,272,896))	89,099	-	4,993,958

#### 31. Trading Operations

The Council operates two market undertakings at Northallerton and Thirsk. The total income, which was largely rents from stallholders, amounted to £191,414 (2011/12 £187,366), and the surplus credited to the General Fund was £94,372 (2011/12 surplus £92,936).

2011/12 £	Trading Activity	2012/13 £
(92,936)	Markets	(94,372)
(92,936)	(Surplus) / Deficit	(94,372)

#### 32. Members Allowances

The Council paid the following amounts to members of the council:

2011/12 £	Members Allowances	2012/13 £
258,017	Allowances	251,770
16,424	Expenses	16,105
274,441	Total Member allowances	267,875

#### 33. Officers' Remuneration

The number of employees and senior offices whose total remuneration, excluding pension contributions, was £50,000 or more in bands of £5,000 were:-

Total Emoluments	Number of 2011/12	Employees 2012/13
£50,000 - £54,999	-	-
£55,000 - £59,999	1	-
£60,000 - £64,999	5	-
£65,000 - £69,999	1	5
£70,000 - £74,999	-	-
£75,000 - £79,999	-	-
£80,000 - £84,999	-	-
£85,000 - £89,999	-	-
£90,000 - £94,999	-	-
£95,000 - £99,999	1	-
£100,000 - £104,999	-	1
£105,000 - £109,999	-	-
£110,000 - £114,999	-	-
£115,000 - £119,999	-	-
£120,000 - £124,999	-	-
£125,000 - £129,999	-	-
£130,000 - £134,999	-	-
£135,000 - £139,999	1	-
Total	9	6

The following sets out the remuneration for Senior Officers whose salary is equal to or more than £50,000 per year:	
---------------------------------------------------------------------------------------------------------------------	--

Post Title	Salary (including fees & allowances) 2012/13 £	Performance Related Pay 2012/13 £	Car Allowances 2012/13 £	Compensation for Loss of Office 2012/13 £	Total Remuneration excl. Pension Contributions 2012/13 £	Employers Pension Contributions 2012/13 £	Total Remuneration (+ pension contributions 2012/13 £
Chief Executive	100,967	-	350	-	101,317	19,496	120,813
Director	65,500	-	1,218	-	66,718	12,649	79,367
Director	65,500	-	1,630	-	67,130	12,649	79,779
Director	65,500	-	1,694	-	67,194	12,649	79,843
Director	65,500	-	-	-	65,500	12,649	78,149
Director (1)	38,208	-	222	-	38,430	7,388	45,818
Assistant Director (2)	2,447	300	9	-	2,756	525	3,281
Section 151 Officer (3)	2,714	-	225	-	2,939	519	3,458
Head of Resources (4)	13,409	-	361	-	13,770	2,564	16,334
	419,745	300	5,709	-	425,754	81,088	506,842

Post Title	Salary (including fees & allowances) 2011/12 £	Performance Related Pay 2011/12 £	Car Allowances 2011/12 £	Compensation for Loss of Office 2011/12 £	Total Remuneration excl. Pension Contributions 2011/12 £	Employers Pension Contributions 2011/12 £	Total Remuneration (+ pension contributions 2011/12 £
Chief Executive	131,133	2,101	2,496	-	135,730	23,431	159,161
Deputy Chief	93,012	1,574	711	-	95,297	16,972	112,269
Executive							
Assistant Chief Exec.	63,630	1,515	650	-	65,795	12,447	78,242
Assistant Director	58,730	1,744	1,232	-	61,706	11,349	73,055
Assistant Director	58,730	1,744	2,237	-	62,711	11,349	74,060
Assistant Director	58,730	3,188	643	106,699	169,260	35,721	204,981
Section 151 Officer	57,466	3,188	2,010	101,939	164,603	70,532	235,135
Monitoring Officer	57,466	1,594	196	-	59,256	11,092	70,348
Head of Reg.	57,466	3,188	1,397	95,143	157,194	111,717	268,911
Services							
	636,363	19,836	11,572	303,781	971,552	304,610	1,276,162

Notes

- Director of Resources (S151) started 1<sup>st</sup> September 2012
   Assistant Director post deleted from 15<sup>th</sup> April 2012
   Section 151 Officer post deleted from 17<sup>th</sup> April 2012
   Head of Resources post deleted from 24<sup>th</sup> June 2012.

The numbers of exit packages with total cost per band and total cost of the compulsory and other redundancies are set out in the table below:

(a)		(b)		(C)		(d)		(e)
Exit Package cost band	Number of compulsory		Number of other		Total number of exit packages		Total cost of exit	
(including Special Payments)	redundancies		departures agreed		by cost band [(b) + (c)]		packages in each band	
	2011/12	2012/13	2011/12	2012/13	2011/12	2012/13	2011/12	2012/13
							£	£
£0-£20,000	14	5	8	2	22	7	131,828	39,719
£20,001 - £40,000	1	-	-	-	1	-	37,411	-
£40,001 - £60,000	-	-	-	-	-	-	-	-
£60,001 - £80,000	-	-	-	-	-	-	-	-
£80,001 - £100,000	-	-	-	-	-	-	-	-
£100,000 - £150,000	-	-	1	-	1	-	130,901	-
£150,000 - £200,000	-	-	2	-	2	-	356,895	-
Total	15	5	11	2	26	7	657,035	39,719

#### 34. External Audit Costs

The Council has incurred the following costs in relation to the audit of the Statement of Accounts, certification of grant claims and statutory inspections and to non-audit services provided by the Council's external auditors:

2011/12 £	Audit Fees	2012/13 £
83,633	Fees payable to the External Auditors with regard to external audit services carried out by the appointed auditor for the year.	53,438
(7,125)	Fees payable to the External Auditors in respect of statutory inspections.	-
26,900	Fees payable to the External Auditors for the certification of grant claims and returns for the year.	18,650
1,350	Fees payable in respect of other services provided by the Appointed Auditor during the year.	1,520
104,758	Total Audit Fees	73,608

The fees for other services payable relate to Thirsk and Sowerby Swimming Baths Charity  $\pounds$ 1,520 in 2012/13 and  $\pounds$ 1,350 in 2011/12.

#### 35. Grant Income

The Council credited the following grants and contributions to the Comprehensive Income and Expenditure Statement in 2012/13 which were credited to Taxation and Non Specific Grant Income:

2011/12	Grant Income	2012/13
£		£
	Credited to Taxation and Non-Specific Grant Income	
(4,375,548)	Council Tax Income	(4,463,944)
(3,596,143)	National Non Domestic Rates Pool	(4,150,243)
(1,192,376)	Revenue Support Grant	(161,441)
	Non ringfenced Grants and Contributions:	
-	DCLG Grant - Council Tax	(84,000)
-	DCLG Grant - New Burdens Grant	(13,420)
-	DCLG Grant - Local Service Support Grant	(71,470)
-	DCLG Neighbourhood Planning Grant	(10,000)
-	DCLG Grants - Town Team Partner	(10,000)
-	DCLG GRANTS - Rent Allowances	(950)
-	DCLG Grant	(3,000)
-	DCLG New Homes Bonus	(525,660)
-	Department for Works /Pension Funding - Welfare Reform	(18,558)
-	Olympic Project Contribution	(4,889)
-	REIP Funding	(20,878)
-	CCTV Grant	(3,529)
-	Community Safety Partnership Grant	(72,346)
-	North Yorkshire Dance Hub Contribution	(21,985)
-	Grant for young peoples activities - Broadacres	(512)
-	Grants for Dance Development - Arts Council	(3,795)
-	Capital Grants & Contributions	
-	Disabled Facilities Capital Grant	(8,814)
-	S106 Capital Grants	(112,112)
(9,164,067)	Total	(9,761,546)

The grants and contributions in the Comprehensive Income and Expenditure Statement in 2012/13 (2011/12) which were credited to Services are:

2011/12	Grant Income -	2012/13
£	Credited to Services	£
	Capital Grants	
(106,000)	Galtres Centre Sports Hall	-
(6,642)	Swimming Pools & Leisure Centres	-
- (28,887)	S106 Thirsk leisure Centre Capital Contribution Thirsk All Weather Pitch	(11,168) -
-	Disabled Facilities Capital Grant	(210,334)
(141,529)		(221,502)
	Revenue Grants	
(16,949,290)	Housing Benefits	(18,372,736)
-	Rural Housing Enablers Grant	(229,505)
-	Strategic Housing Contribution	(32,850)
(950)	Single Housing Benefit Grant	-
(30,000)	Preventing Repossession	-
(71,470)	Prevention of Homelessness Repossession	-
(361,575)	New Homes Bonus Scheme	-
(20,000)	Front Runner Grant	-
(260,571)	5	-
(4,840,987)	Local Tax Collection	-
(1,410)	Atlas Funding	-
(3,705)	Small Business Rate Relief	-
(22,539,958)		(18,635,091)
(22,681,487)	Total	(18,856,593)

The revenue grants and contributions which were received in advance are detailed in the table below. There were no capital grants and contributions received in advance for either 2012/13 or 2011/12.

2011/12 f	Grant Income – Received in Advance Credited to Current Liabilities	2012/13 f
~		1
(3,625)	Community Safety Partnership Grant	-
-	North Yorkshire Dance Hub Contribution	(8,795)
(3,625)	Total	(8,795)

Please note that a number of grants have been reclassified in the current year to align with the CIPFA (Chartered Institute of Public Finance & Accounting) Code of Practice on Local Authority Accounting.

# **36.** Related Party Transactions

The Council is required to disclose material transactions with related parties – bodies or individuals that have the potential to control or influence the council or to be controlled or influenced by the council. Disclosure of these transactions allows readers to assess the extent to which the Council might have been constrained in its ability to operate independently or might have secured the ability to limit another party's ability to bargain freely with the Council.

#### **Central Government**

Central government has effective control over the general operations of the Council – it is responsible for providing the statutory framework within which the Council operates, provides the majority of its funding in the form of grants and prescribes the terms of many of the transactions that the Council has with other parties (e.g. council tax bills, housing benefits).Grants received during the year are shown in note 35.

#### Members

Members of the Council have direct control over the council's financial and operating policies. The total of members' allowances paid in 2012/2013 is shown in Note 32. During 2012/2013 the following material transactions took place with organisations in which Members have an interest.

Councillor	Organisation	Relationship	2012/13 £	Transaction
J Prest	J Prest Property Management	Director	20,333	Housing Benefit Payments

Contracts were entered into in full compliance with the council's standing orders. In all instances, the payments were made with proper consideration of declarations of interest. The relevant members did not take in any discussion or decision relating to the grants. Details of all these transactions are recorded in the Register of Members' Interest, open to public inspection at the Council Office during office hours.

# North Yorkshire Pension Fund

Details of the Council's payment of employer's superannuation contribution to the pension fund are disclosed in Note 41 to the Statement of Accounts. Details of the Pension Fund creditors can also be found in Note 41.

# Thirsk and Sowerby Swimming Baths Charity

Operationally this is run by Hambleton District Council for a management fee of  $\pounds$ 72,937. The Charity is a separate entity but does have several Council Members who are Trustees of the Charity.

#### Long Term Investments

This is recorded as £7,682 on the balance sheet and is detailed below.

**Veritau Ltd -** Veritau North Yorkshire Ltd is a private limited company where Veritau Ltd owns 50% of the share capital of Veritau North Yorkshire Ltd and 5 district councils own 10% each, of which Hambleton District Council is one. The Council is therefore a 10% shareholder and has contributed £2,000 to the share capital. This is recorded as an investment in the accounts in Long Term Investments.

# **Richmondshire District Council**

Richmondshire District Council is a related party. During 2012/13 Hambleton District Council shared a number of its services with Richmondshire District Council. The transactions taking place in the year and the outstanding balances with Richmondshire District Council at 31 March 2013 are shown below.

	Service Recharge from RDC to HDC (Creditors) £	Service Recharge from HDC to RDC (Debtors) £
ICT	-	253,205
Communications	-	68,219
Improvement	-	61,823
Committee Services	-	89,808
Planning Policy	-	80,410
Legal	-	106,315
Sustainable Development Officer	-	-
Information	-	35,182
Business & Community	-	75,961
Development Management	-	204,882
Revenue & Benefits	-	452,501
Land Charges	-	9,102
Footway Lighting	-	20,000
Design and Maintenance	-	13,000
Asset Management	-	-
Operational Service	-	258,217
Reprographics	-	39,172
Management	-	19,776
Licensing	84,603	-
Pest Control	109,483	-
Community Safety	71,484	-
Business Support	76,381	-
Customer services	188,656	-
Human Resources	144,422	5,494
Environmental Health	491,555	-
Finance	214,305	-
Housing	135,751	-
TOTAL	1,516,640	1,793,068
Amounts due to RDC at 31 March 2013	281,006	
Amounts due from RDC at 31 March 2013	,	611,642

The recharges to RDC are included within gross income in cost of service.

# 37. Capital Expenditure and Capital Financing

The total amount of capital expenditure incurred in the year is shown in the table below (including the value of assets acquired under finance leases), together with the resources that have been used to finance it. Where the capital expenditure is to be financed by borrowing, this will result in an increase in the Capital Financing Requirement. The table below shows that no borrowing has been taken to finance capital expenditure and the Capital Financing Requirement is falling in relation to finance leases coming to an end.

2011/12 £	Capital Expenditure and Capital Financing	2012/13 £
-	Opening Capital Financing Requirement	-
	Capital Investment	
349,473	Property, Plant and Equipment	679,589
9,084	Investment Properties	17,372
74,163	Intangible Assets	49,030
550,750	Revenue Expenditure Funded from Capital under Statute	382,695
	Sources of Finance	
(203,008)	Capital receipts	(743,150)
(780,462)	Government grants and other contributions	(385,535)
-	Closing Capital Financing Requirement	-
	Explanation of movements in year	
-	Increase in underlying need to borrow	-

#### 38. Leases

#### Council as Lessee

#### Finance Leases

The Council has acquired a number of photocopiers and refuse collection vehicles under finance leases. The assets acquired under these leases are carried as Property, Plant and Equipment in the Balance Sheet at the following net amounts.

31 March 2012 £	Leases	31 March 2013 £
83,976	Vehicles, Plant, Furniture and Equipment	23,199
83,976	Total Leases	23,199

The Council is committed to making minimum payments under these leases comprising settlement of the long-term liability for the interest in the property acquired by the Council and finance costs that will be payable by the Council in future years while the liability remains outstanding. The minimum lease payments are made up of the following amounts:

31 March 2012 £	Leasing Liabilities	31 March 2013 £
	Finance Lease Liabilities (Net present value of minimum lease payments):	
79,736	Current	22,199
-	Finance costs payable in future years	1,999
79,736	Total Minimum Lease Payments	24,198

The minimum lease payments will be payable over the following periods:

	Minimum Lease Payments		Finance Liabi	
	31 March 2012 2013 £ £		31 March 2012 £	31 March 2013 £
Not later than 1 Year	79,736	24,198	83,976	23,199
Later than 1 Year and not later than 5 Years	-	-	-	-
Later than 5 Years	-	-	-	-
	79,736	24,198	83,976	23,199

# **Council as Lessor**

# **Operating Leases**

The Council leases out property and equipment under operating leases for the following purposes:

For the provision of community services, such as sport facilities, tourism services and community centres.

For economic development purposes to provide suitable affordable accommodation for local businesses.

The future minimum lease payments receivable under non-cancellable leases in future years are:

31 March 2012 £	Future Minimum Lease Payments Receivable	31 March 2013 £
56,444	Not Later than 1 Year	60,472
75,629	Later than 1 Year and not later than 5 Years	28,650
_	Later than 5 Years	-
132,073	Total Minimum Lease Payments	89,122

The minimum lease payments receivable do not include rents that are contingent on events taking place after the lease was entered into, such as adjustments following rent reviews. In 2012/13 no contingent rents were receivable by the Council ( $2011/12 \pm 0$ ).

# **39.** Revaluation Losses

The Code of Practice on Local Authority Accounting requires disclosure by class of assets of the amounts for revaluation losses and revaluation loss reversals charged to the Surplus or Deficit on the Provision of Services and to Other Comprehensive Income and Expenditure. These disclosures are consolidated in Notes 12 reconciling the movement over the year in the Property, Plant and Equipment. A revaluation loss is a reduction in the market value of an asset, in comparison to an impairment loss which is where a physical loss to an individual asset occurs. No impairment losses occurred during 2012/13 or 2011/12.

#### 40. Termination Benefits

The Council terminated the contracts of a number of employees in 2012/13, incurring liabilities of £39,719 (£657,035 in 2011/12) - see Note 33 for the number of exit packages and total cost per band. The officers leaving the Council consisted of 1 Planning Technical Officer, 5 Officers from Hambleton Forum and 1 General Labourer from Waste and Street Scene who all agreed to take redundancy as part of the Council's rationalisation of services.

#### 41. Defined Benefit Pension Schemes

As part of the terms and conditions of employment of its officers and other employees, the Council offers retirement benefits. Although these benefits will not actually be payable until employees retire, the Council has a commitment to make the payments that need to be disclosed at the time that employees earn their future entitlement.

The Council participates in the Local Government Pension Scheme, administered locally by North Yorkshire County Council – this is a funded defined benefit final salary scheme, meaning that the Council and employees pay contributions into a fund, calculated at a level intended to balance the pension's liabilities with investment assets.

# Reconciliation of present value of the Scheme Liabilities

2011/12 £	Funded Liabilities: Local Gov Pension Scheme	2012/13 £
(51,752,000)	1 April	(55,973,000)
	Current Service Cost	(1,239,000)
	Interest Cost	(2,740,000)
(442,000)	Contributions by Scheme Participants	(427,000)
-	Past Service Cost	-
(2,068,000)	Actuarial Gains and (Losses)	(7,772,000)
(14,000)	Curtailments	(187,000)
2,286,000	Benefits Paid	1,778,000
(55,973,000)	31 March	(66,560,000)

# **Reconciliation of Fair Value of the Scheme Assets**

2011/12 £	Local Gov Pension Scheme	2012/13 £
(1,758,000) 1,297,000 442,000	<b>1 April</b> Expected Rate of Return Actuarial Gains and (Losses) Employer Contributions Contributions by Scheme Participants Benefits Paid	35,939,000 1,999,000 3,860,000 1,457,000 427,000 (1,778,000)
35,939,000	31 March	41,904,000

The expected rate of return on Scheme assets is determined by considering the expected returns available on the assets underlying the current investment policy. Expected yields on fixed interest investments are based on gross redemption yields at the Balance Sheet date.

Expected returns on equity investments reflect long-term real rates of return experienced in the respective markets.

The actual return on Scheme assets in the year was a gain of £5,859,000 (2011/12 £537,000 loss).

	2008/09 UK GAAP £	2009/10 UK GAAP £	2010/11 IFRS £	2011/12 IFRS £	2012/13 IFRS £
Present Value of Liabilities Fair Value of	(37,447,000)	(54,219,000)	(51,752,000)	(55,973,000)	(66,560,000)
Assets	20,142,000	32,428,000	35,948,000	35,939,000	41,904,000
Surplus/(Deficit) in the Scheme	(17,305,000)	(21,791,000)	(15,804,000)	(20,034,000)	(24,656,000)

#### Scheme History

The liabilities show the underlying commitments that the Council has in the long run to pay retirement benefits. The total liability of £24,656,000 has a substantial impact on the net worth of the Council as recorded in the Balance Sheet. However, statutory arrangements for funding the deficit mean that the financial position of the

council remains healthy. The deficit on the scheme will be made good by increased contributions over the remaining working life of employees, as assessed by the schemes actuary. The total contributions expected to be made to the scheme by the Council in 2013/2014 is £1,318,000.

# **Basis for Estimating Assets and Liabilities**

The liabilities of the Scheme have been assessed on an actuarial basis using the projected unit method, an estimate of the Pensions that will be payable in future years dependent on assumptions about mortality rates, salary levels, etc. Under this method, the current service cost will increase as the members of the scheme approach retirement.

The liabilities have been assessed by Mercer's Ltd, an independent firm of actuaries, and the main assumptions used in their calculations have been:

Local Government Pension Scheme	2012/13
Long-term Expected Rate of Return on Assets in the	
Scheme	
Equity Investments	7.0%
Government Bonds	2.8%
Other Bonds	3.9%
Property	5.7%
Cash	0.5%
Other	7.0%
Mortality Assumptions:	
Men	22.6 years
Women	25.3 years
Longevity at 65 for Future Pensioners	
Men	24.4 years
Women	27.2 years
Rate of CPI Inflation	2.4%
Rate of Increase in Salaries	4.15%
Rate of Increase in Pensions	2.4%
Rate for Discounting Scheme Liabilities	4.2%
Take-up of Option to convert Annual Pension into	
Lump Sum:	
•	50.0%
	50.0%
	Long-term Expected Rate of Return on Assets in the Scheme         Equity Investments         Government Bonds         Other Bonds         Property         Cash         Other         Mortality Assumptions:         Longevity at 65 for Current Pensioners:         Men         Women         Longevity at 65 for Future Pensioners         Men         Women         Rate of CPI Inflation         Rate of Increase in Salaries         Rate of Increase in Pensions         Rate for Discounting Scheme Liabilities

The assets attributable to the Council in the Scheme are £41,904,000 (£24,308,000 in 2011/2012) valued at fair value (principally the market value for investments) and consists of the following categories, by proportion of the total assets held:

31 March 2012 %		31 March 2013 %
70.8	Equity Investment	64.0
20.2	Government Bonds	13.1
8.2	Other Bonds	10.1
0.0	Property	3.7
0.8	Cash/Liquidity	0.4
0.0	Other	8.7
100.0		100.0

The full actuarial valuation is carried out every three years, the last time it was carried out was at 31 March 2011 and the next triennial valuation is 31 March 2014. For the purpose of these accounts, Mercer's Ltd carries out an annual analysis and provides these figures included in note 41.

# History of experience gains and losses

The actuarial gains identified as movements on the Pensions Reserve in 2012/13 can be analysed into the following categories, measured as a percentage of assets or liabilities at 31 March 2013.

	2006/07 as restated %	2007/08 as restated %	2008/09 %	2009/10 %	2010/11 %	2011/12 %	2012/13 %
Difference between the Expected and Actual Return on Assets.	0.5	12.1	64.7	31.6	0.2	4.9	9.2
Experience Gains and Losses on Liabilities	0.0	3.3	0.0	0.0	5.2	0.0	0.0

# 42. Contingent Liabilities

At 31 March 2013, the Council had two contingent liabilities:

Past Insurance Claims – Prior to 1992, Hambleton District Council was insured with Municipal Mutual Insurance Limited and the council has been advised that in relation to employers' liability for occupational disease claims such as asbestosis, that there is a possibility of claw back from Municipal Mutual Insurance Ltd of claims made. Currently claims against the Authority at 31 March 2013 totals £40,001 but there is an excess of £50,000, below which no liability is registered.

Property Search Companies - A group of Property Search Companies are seeking to claim refunds of fees paid to the Council to access land charges data. Proceedings have not yet been issued. The Authority has not been informed of the value of these claims at present.

# 43. Contingent Assets

There are currently no contingent assets.

# 44. Nature and Extent of Risks Arising from Financial Instruments

The Council's activities expose it to a variety of financial risks:

• Credit Risk – the possibility that other parties might fail to pay amounts due to the Council.

- Liquidity Risk the possibility that the Council might not have the funds available to meet its commitments to make payments.
- Market Risk the possibility that financial loss might arise for the Council as a result of changes in such measures as interest rates and stock market movements.

The Council's overall risk management programme focuses on the unpredictability of financial markets and seeks to minimise potential adverse effects on the resources available to fund services. Treasury Management is carried out by a central treasury management team, under policies approved by Hambleton District Council. The Council provides written principles for overall risk management, as well as written policies covering specific areas, such as interest rate risk, credit risk, and the investment of surplus cash.

# Credit Risk

Credit Risk arises from deposits with banks and financial institutions, as well as credit exposures to the authority's customers.

This risk is minimised through the Annual Investment Strategy, which requires that deposits are not made with financial institutions unless they meet identified minimum credit criteria, as laid down by Mitch and Moody's Ratings Services. The Annual Investment Strategy also imposes a maximum sum to be invested with a financial institution located within each category.

The Council annually approves a Treasury Management Strategy which, for 2012/13, determined that other than the United Kingdom where no limit will apply, a maximum of 20% of total investments or £3.0m whichever is the lower will be invested in a single institution of a AAA sovereign rated country. This limits the amount of credit risk exposure.

In addition the Council uses the creditworthiness service provided by Sector Treasury Services. This service has been progressively enhanced and now uses a sophisticated modelling approach with credit ratings from all three rating agencies - Fitch, Moodys and Standard and Poors, forming the core element. However, it does not rely solely on the current credit ratings of counterparties but also uses the following as overlays:

- credit watches and credit outlooks from credit rating agencies
- Credit Default Swap (CDS) spreads to give early warning of likely changes in credit ratings
- sovereign ratings to select counterparties from only the most creditworthy countries

This modelling approach combines credit ratings, credit watches, credit outlooks and CDS spreads in a weighted scoring system for which the end product is a series of bands which indicate the relative creditworthiness of counterparties. These bands, in turn, are used by the Council to determine the duration for investments and are therefore referred to as "durational bands".

Customers for goods and services are assessed, taking into account their financial position, past experience and other factors, with individual credit limits being set in accordance with internal ratings in accordance with parameters set by the council.

The Authority's maximum exposure to credit risk in relation to its investments in banks and building societies of £22,000,000 cannot be assessed generally as the risk of any institution failing to make interest payments or repay the principal sum will be specific to each individual institution. Recent experience has shown that it is rare for such entities to be unable to meet their commitments. A risk of irrecoverability applies to all of the Authority's deposits, but there was no evidence at the 31 March 20X2 that this was likely to crystallise.

The following analysis summarises the Authority's potential maximum exposure to credit risk on other financial assets, based on experience of default, adjusted to reflect current market conditions.

	Amount at 31 March 2013 £	Historical experience of default %	Historical experience adjusted for market conditions at 31 March 2103 %	Estimated maximum exposure to default and uncollectability at 31 March 2013 £	Estimated maximum exposure at 31 March 2012 £
Deposits with Banks &					
Financial Institutions	17,637,339	-	-	-	-
Customers	3,456,380	10.32	10.32	41,827	41,123
				41,827	41,123

No credit limits were exceeded during the reporting period and the Council does not expect any losses from non-performance by any of its counterparties in relation to deposits and bonds.

The Authority does not generally allow credit for customers, such that £405,299 of the £3,456,380 balance is past its due date for payment. The past due but not impaired amount can be analysed by age as follows:

31-Mar 2012 £		31-Mar 2013 £
6,376	Debtors < 30 days	1,044
30,244	Debtors 31-60 days	23,834
28,907	Debtors 61-90 days	6,108
332,805	Debtors > 90 days	374,314
398,332		
		405,299

# Liquidity Risk

Liquidity risk is concerned with the Council's ability to have adequate cash resources at all times to enable it to achieve its business/service objectives. This risk is mitigated by active daily cash flow management and forward financial planning.

The authority has a comprehensive cash flow management system that seeks to ensure that cash is available as needed. If unexpected movements happen, the authority has ready access to borrowings from the money markets and the Public Works Loans Board. There is no significant risk that it will be unable to raise finance to meet its commitments under financial instruments.

The Council borrows only to finance temporary short term cash flows and as at 31 March 2013 no borrowing was undertaken. The Council does set limits on the proportion of its fixed rate borrowing during specified periods, but as yet has not utilised these limuts due to being debt free. The Council also has bank overdraft arrangements and is able to borrow from the money market.

The Council financial liabilities that relate to finance limits are due to mature in the next year and all trade and other payables are due to be paid in less than one year

#### Market Risk – Interest rate risk

The Council is exposed to significant risk in terms of its exposure to interest rate movements on its borrowings and investments. Movements in market interest rates have a complex impact on the Council. For instance, a rise in interest rates would have the following effects.

- Borrowings at variable rates the interest expense charged to the Comprehensive Income and Expenditure Statement will rise. However, the Council's policy is not to borrow at variable rates.
- Borrowings at fixed rates the fair value of the liabilities will fall.
- Investments at variable rates the interest income credited to the Income and Expenditure Account will rise. However, the Council's policy is not to invest at variable rates.
- Investments at fixed rates the fair value of the assets will fall.

Borrowings are not carried at a fair value, so nominal gains and losses on fixed rate borrowings would not impact on the Comprehensive Income and Expenditure Statement. However, changes in interest payable and receivable on variable rate borrowings and investments would be posted to the Comprehensive Income and Expenditure Statement and would affect the General Fund Balance. Movements in the fair value of fixed rate investments would be reflected in the Comprehensive Income and Expenditure Statement.

The Authority has a number of strategies for managing interest rate risk. During periods of falling interest rates, for investments the Council would aim to achieve the highest investment artes available, taking advantage of volatility in the market and always placing security and liquidity of funds as a priority. During periods of falling interest rates for borrowing and where economic circumstances make it favourable, if the Council had any loans then for fixed rate loans it would repay them early to limit exposure to losses. If the Council had any debt then the risk of loss is ameliorated by the fact that a proportion of government grant payable on financing costs will normally move with prevailing interest rates or the Authority's cost of borrowing and provide compensation for a proportion of any higher costs.

The Treasury Management team has an active strategy for assessing interest rate exposure that feeds into the setting of the annual budget and which is used to update the budget quarterly during the year. This allows any adverse changes to be accommodated.

According to this assessment strategy, at 31 March 20X2, if interest rates had been 1% higher with all other variables held constant, the financial effect would be:

• Increase in interest receivable on variable rate investments which would impact on the Surplus or Deficit on the Provision of Services by £4,379.

The impact of a 1% fall in interest rates would be as above but with the movements being Reversed.

#### Market Risk – Price risk

Market risk is the risk of fluctuations in the principal value of the Council's investments. Certain investments such as Gilt-edged Securities (Gilts) and Certificates of Deposits (CD's) are tradable instruments whose principal value can fluctuate according to market conditions. The Council has not invested in such instruments thereby eliminating the possibility of market risk.

The Council does not generally invest in equity shares therefore the Council is consequently not exposed to losses arising from movements in the prices of the shares. The Council does however own a 10% shareholding and has contributed  $\pounds 2,000$  to the share capital of Veritau North Yorkshire Ltd. This is not exposed to price movements as there is a limited market currently for this service.

#### Market Risk – Foreign Exchange Risk

The Council has no financial assets or liabilities denominated in foreign currencies and thus has no exposure to loss arising from movements in exchange rates.

# 45. Prior Period Adjustment – Short Term Investments reclassified as Cash & Cash Equivalents

The Code of Practice on Local Authority Accounting in the United Kingdom determines that Cash is represented by cash in hand and deposits with financial institutions repayable without penalty on notice of not more than 24 hours. Cash equivalents are highly liquid investments that mature in [specified period, no more than three months] or less from the date of acquisition and that are readily convertible to known amounts of cash with insignificant risk of change in value.

On review of 2011/12 Accounts, it was recognised that  $\pounds 3,380,000$  of deposits were repayable without penalty on notice of not more than 24 hours and in 2010/11,  $\pounds 3,3760,000$  deposits were repayable. This has resulted in a prior period adjustment.

The effects of the restatement on the Balance Sheet 2010/11 and 2011/12 are between Short Term Investments and Cash & Cash Equivalents. The adjustments

that have been made to the Balance Sheet over the version published in the 2011/12 Statement of Accounts are as follows:

BALANCE SHEET	31 March 2011	PRIOR PERIOD	31 March 2011		31 March 2012	PRIOR PERIOD	31 March 2012
-	ORIGINAL £	ADJUSTMENT	RESTATED £		RESTATED £	ADJUSTMENT	RESTATED £
Property, Plant & Equipment	26,568,614		26,568,614		24,963,222		24,963,222
Investment Property	15,260,145		15,260,145		12,420,092		12,420,092
Intangible Assets	761,997		761,997		522,078		522,078
Long Term Investments	4,740		4,740		5,653		5,653
Long Term Debtors	63,684		63,684		42,093		42,093
Long Term Assets	42,659,180		42,659,180		37,953,138		37,953,138
Short Term Investments	22,360,000	(3,760,000)	18,600,000		22,380,000	(3,380,000)	19,000,000
Inventories	62,001		62,001		65,488		65,488
Short Term Debtors	2,061,330		2,061,330		4,038,516		4,038,516
Cash and Cash Equivalents	68,068	3,760,000	3,828,068		-	3,366,181	3,366,181
Assets Held for Sale	480,388		480,388		133,899		133,899
Current Assets	25,031,787		25,031,787		26,617,903		26,604,084
Cash and Cash Equivalents	-		-		(13,819)	13,819	0
Short Term Creditors	(2,568,529)		(2,568,529)		(4,167,883)		(4,167,883)
Other Short Term Liabilities	(471,434)		(471,434)		(179,976)		(179,976)
Current Liabilities	(3,039,963)		(3,039,963)		(4,361,678)		(4,347,859)
Long Term Borrowing	-		-		-		-
Other Long Term Liabilities	(83,976)		(83,976)		-		-
Pension Liability	(15,804,000)		(15,804,000)		(20,034,000)		(20,034,000)
Capital Grants Receipts in Advance	-		-		-		-
Long Term Liabilities	(15,887,976)		(15,887,976)		(20,034,000)		(20,034,000)
Net Assets	48,763,028	0	48,763,028		40,175,363	0	40,175,363
Usable Reserves	(22,454,657)		(22,454,657)	1	(22,678,169)		(22,678,169)
Unusable Reserves	(26,308,371)		(26,308,371)		(17,497,194)		(17,497,194)
Total Reserves	(48,763,028)		(48,763,028)		(40,175,363)		(40,175,363)

# **Collection Fund Statement**

The Collection Fund is a statutory fund, separate from all other Council funds. The fund is maintained specifically for the collection and distribution of amounts due in respect of Council Tax and National Non Domestic Rates. The transactions of the Collection Fund are wholly prescribed by legislation.

2011/12 £		2012 £	2/13 £
(46,809,061)	<b>Income</b> - Council Tax		(47,168,394)
(4,421,831)	Transfers from General Fund - Council Tax benefits		(4,511,520)
(25,039,413) (983,177)	Income Collectable from Business Ratepayers (Note 3) Ministry of Defence Payment in Lieu of Council Tax		(25,839,222) (1,011,734)
(77,253,482)	Total Income for the Year	-	(78,530,870)
38,194,866 7,388,092 2,242,867 4,369,576	<ul> <li>North Yorkshire Police Authority</li> <li>North Yorkshire Fire and Rescue Authority</li> </ul>	38,285,016 7,405,530 2,248,126 4,449,081	52,387,753
24,883,135 156,278 (147,639)		25,685,304 153,918 48,358	25,839,222
88,371	Write Offs	80,406	128,764
235,781 45,607	Distribution of Prior Years (Surplus)/Deficit Council Tax - North Yorkshire County Council - Hambleton District Council - North Yorkshire Police Authority - North Yorkshire Fire and Rescue Authority	(119,850) (13,710) (23,185) (7,040)	(163,785)
77,497,510	Total Expenditure for the Year	-	78,191,954
244,028	(Surplus)/Deficit for the Year		(338,916)
376,422	(Surplus)/Deficit Brought Forward at 1 April		620,450
620,450	(Surplus)/Deficit Carried Forward at 31 March (Note 4)		281,534

# NOTES TO COLLECTION FUND ACCOUNT

These accounts represent the transactions of the Collection Fund which is a statutory fund prepared on an accruals basis.

1. The Collection Fund is an agent's statement that reflects the statutory obligation, under the Local Government Finance Act 1988, for billing authorities (i.e. Hambleton District Council) to maintain a separate Collection Fund. This is a fund specifically for the collection and distribution of amounts due in respect of Council Tax and National Non-Domestic rates (NNDR or uniform business rates)

The statement shows the transactions of the Council in relation to the collection from taxpayers of sums due for council tax and NNDR and their distribution to the Council, North Yorkshire County Council, North Yorkshire Police Authority, North Yorkshire Fire and Rescue Authority, parish Councils and the government.

# 2. Council Tax

The Council Tax is a domestic property based tax with properties allocated to valuation bands from A to H. The tax base for Hambleton was calculated at 36,204.01 for 2012/13 being the total number of properties converted to an equivalent number of band D dwellings. The number in each band shown as band D equivalents was:-

Α	В	С	D	E	F	G	н	Total
1,793.41	5,455.16	6,857.01	5,916.19	6,466.56	5,149.17	3,688.81	271.66	35,597.97
Add Contr	Add Contributions in Lieu – MOD (Band D equivalent)						606.04	
								36,204.01

The average Council Tax for Hambleton at Band D was £1,447.02, made up as follows:

2011/12 £	Precepting Authorities	2012/13 £
1,057.48 204.55 31.50	Hambleton District Council North Yorkshire County Council North Yorkshire Police Authority Parish (Average) North Yorkshire Fire Authority	89.48 1,057.48 204.55 33.41 62.10
1,445.11	Total Average Band D Council Tax	1,447.02

# 3. National Non Domestic Rates (NNDR)

Non-Domestic Rates are collected locally on the basis of a nationally determined rate in the pound of 45.8p for 2012/2013 for all Businesses not entitled to Small Business

Rate Relief and 45.0p for those that are entitled to the relief. (43.3p and 42.6p in 2011/2012), charged on the rateable value of the property. Small Business Rate Relief was introduced by Central Government from 1 April 2005 and broadly gives assistance to those ratepayers who pay rates on 1 property only, up to a maximum of  $\pounds$ 17,999 rateable value ( $\pounds$ 25,499 in London).

The NNDR income after reliefs and provisions of £25,839,222 for 2012/2013 was based on an aggregate rateable value for the Council's area of £66,274,934 for the year ( $\pounds 66,305,359$  in 2011/2012).

# 4. Distribution of Year End (Surplus)/Deficit

The year-end (surplus)/deficit is distributed to Hambleton District Council, North Yorkshire County Council, North Yorkshire Fire & Rescue and North Yorkshire Police Authority.

2011/12	Contributions to Collection Fund	2012/13
£	(Surpluses) and Deficits	£
52,495	Hambleton District Council	23,922
453,583	North Yorkshire County Council	205,735
26,635	North Yorkshire Police Authority	39,796
87,737	North Yorkshire Fire Authority	12,081
620,450	Total Average Band D Council Tax	281,534

# Glossary of Terms

#### Accruals:

The concept that income and expenditure are recognised as they are earned or incurred, not as money is received or paid.

#### Amortised Premiums/Discounts:

The amounts due/receivable following the premature repayments of loan debt.

# **Appropriations:**

Amounts transferred to or from revenue or capital reserves in the form of amounts set aside from revenue to provide for the repayment of external loans and finance capital expenditure, in accordance with statutory requirements, or to provide for the future replacement of fixed assets.

#### Asset:

An item owned by the Council, which has a monetary value. Assets are defined as current or fixed:

- Current assets will be consumed or cease to have value within the next financial year, e.g. stocks and debtors
- Fixed assets provide benefits to the Council and to services it provides for a period of more than one year, for example, land, buildings, vehicles and equipment.

#### **Balance Sheet:**

A statement of the recorded assets, liabilities and other balances at the end of an accounting period.

# Capital Adjustment Account:

A reserve that reflects the difference between the cost of fixed assets consumed and the capital financing set aside to pay for them. This account replaces the FARA (Fixed Asset Restatement Account) and the Capital Financing Account.

#### **Capital Charge:**

A charge to service revenue accounts in the Comprehensive Income and Expenditure Statement to reflect the cost of fixed assets used in the provision of services.

#### Capital Expenditure:

Payments made for the purchase or provisions of assets of long term value to the Council e.g. land, buildings, plant and machinery.

#### **Capital Receipts:**

The money received from the sale of assets.

#### CIPFA:

The Chartered Institute of Public Finance and Accountancy. This is the professional institute governing how public money is used and how it has to be reported.

#### **Collection Fund:**

A fund administered by the Billing Authority (District Councils) into which is paid Council Tax it collects together with the payment it receives for National Non-Domestic (Business) Rates (NNDR) collected from business ratepayers. Precepts are paid from the fund to precepting authorities including the billing authority.

# Community Assets:

Assets that the Council intends to hold in perpetuity, that have no determinable useful life, and that may have restrictions in their disposal. Examples of community assets are parks and historic buildings.

#### **Comprehensive Income and Expenditure Account:**

A summary of all the resources that the Council has generated, consumed or set-aside in providing services during the year. It is intended to show the true financial position of the Council before allowing for concessions to raise council tax and for the ability to divert expenditure to be met from capital resources.

#### Contingency:

A condition which exists at the balance sheet date where the outcome will be confirmed only on the occurrence or non-occurrence of one or more uncertain future events.

#### **Contributions to funds:**

Contributions made from the General Fund to provide a reserve for a specific use in the future.

#### **Corporate and Democratic Core:**

The corporate and democratic core comprises all activities which local authorities engage in specifically because they are elected, multi-purpose authorities. The cost of these activities are thus over and above those which would be incurred by a series of independent, single purpose, nominated bodies managing the same services. There is therefore no logical basis for apportioning these costs to services.

#### Council Tax:

This is a banded property tax which is levied on domestic properties throughout the District. The banding is based on estimated property values as at 1<sup>st</sup> April 1991.

#### Creditors:

Amounts incurred by the Council but not yet paid.

#### **Debtors:**

Amounts due to the Council but not yet received.

#### **Defined Benefit Scheme:**

A pension or other retirement benefit scheme other than a defined contribution scheme. Usually, the scheme rules define the benefits independently of the contributions payable, and the benefits are not directly related to the investments of the scheme. The scheme may be funded or unfunded (including notionally funded).

#### **Deferred Capital Receipts:**

Amounts due to the Council from the sale of fixed assets that are not receivable immediately on sale e.g. repayments on mortgages granted on the sale of Council houses.

#### **Depreciation:**

The amount charged to revenue accounts, as part of the capital charges, to represent the reducing value of fixed assets.

# Expected Rate of Return on Pension Assets:

For a funded defined benefit scheme, the average rate of return, including both income and changes in fair value but net of scheme expenses, expected over the remaining life of the related obligation on the actual assets held by the scheme.

#### Fair Value:

Fair value is the amount for which an asset could be exchanged or a liability settled between knowledgeable and willing parties in an arms length transaction.

#### **Fixed Assets:**

Tangible assets that yield benefits to the local authority and the services it provides for a period of more than one year.

#### **Financial Reporting Standards:**

Publications that set out certain standards of accounting practice which, by law, must be followed by bodies, often including local authorities.

#### **General Fund:**

The main account of the Council which records the cost of services.

#### **Government Grants:**

A payment by central government towards the cost of local authority services either specifically, such as Disabled Facilities Grants, or generally, in the form of Revenue Support Grants.

#### Housing Subsidy:

Housing subsidy is calculated in line with a Government determined series of formulae and can be either a positive (receivable) or negative (payable) amount.

#### IAS 19:

The accounting standard for employee benefits. The principle underlying this standard is that the cost of providing employee benefits should be recognised in the period in which the benefit is earned by the employee, rather than when it is paid or payable.

#### Income:

Amounts that the Council receives or expects to receive from any source, including fees, charges, sales and grants.

#### International Financial Reporting Standards (IFRS):

Accounting reporting Standards, with which local authorities should comply when preparing their accounts so that the accounts are presented fairly.

#### **Investments (Non Pensions Fund):**

A long-term investment is an investment that is intended to be held for use on a continuing basis in the activities of the Council. Investments should be so classified only where an intention to hold the investment for the long-term can clearly be demonstrated or where there are restrictions as to the investor's ability to dispose of the investment.

# Investments (Pensions Fund):

The investments of the Pensions Fund will be accounted for in the statement of that Fund. However, authorities (other than town, parish and community councils and district councils in Northern Ireland) are also required to disclose, as part of the transitional disclosures relating to retirement benefits, the attributable share of pension scheme assets associated with their underlying obligations.

# Liability:

A liability is where a council owes payment to an individual or another organisation:

- A current liability is an amount which will be payable or could be called in within the next accounting period, e.g. creditors or cash overdrawn.
- A deferred liability is an amount which, by arrangement is payable beyond the next year at some point in the future, or to be paid off by an annual sum over a period of time.

#### Major Repairs Allowance:

This allowance is part of the overall housing subsidy and is used to fund the cost of major repairs, component replacements or upgrades to council housing in order to maintain the dwellings in a decent standard.

#### Minimum Revenue Provision (MRP):

Represents the minimum amount that must be charged to a revenue account in each financial year to repay external borrowings.

#### National Non-Domestic Rate (NNDR):

NNDR poundage is set annually by Central Government based on the assessed value of properties used for business purposes and is collected by charging authorities. The proceeds are redistributed by the Government between local authorities based on population.

#### Non Distributed Costs:

Comprises the following elements excluded from the definition of total cost of a service (as per CIPFA BVACOP); past service costs, settlements, curtailments, costs associated with unused shares of IT facilities and costs of shares of other long term unused but unrealisable assets.

#### **Operational Assets:**

Fixed assets held and occupied used or consumed by the local authority in the direct delivery of those services for which it has either a statutory or discretionary responsibility.

#### **Precepting Authorities:**

Local authorities that cannot levy Council Tax and Non-Domestic Rates directly on the public but have the power to precept. Billing authorities (District Councils) subsequently pass on the requirements of precepting authorities (County Council and Parish Councils) in the total Council Tax levy. The Non-Domestic Rate levy is set by Central Government.

#### **Provision for Credit Liabilities:**

This represents the sum set aside for the repayment of debt. This provision is subsumed within the capital financing reserve.

#### Public Works Loan Board (PWLB):

This is a Central Government Agency that provides loans for one year and above to authorities at interest rates only slightly higher than those at which the Government itself can borrow.

#### **Reserves:**

The accumulation of surpluses, deficits and appropriations over past years. Reserves of a revenue nature are available and can be spent or earmarked at the discretion of the Council. Some capital reserves such as the Revaluation Reserve cannot be used to meet current expenditure.

#### **Retirement Benefits:**

All forms of consideration given by an employer in exchange for services rendered by employees that are payable after the completion of employment. Retirement benefits do not include termination benefits payable as a result of either (i) an employer's decision to terminate an employee's employment before the normal retirement date or (ii) an employer's decision to accept voluntary redundancy in exchange for those benefits, because these are not given in exchange for services rendered by employees.

#### **Revaluation Reserve:**

This is a reserve that contains the revaluation gains recognised since April 2007 only, the date of it's formal implementation. Gains arising before that date have been consolidated into the Capital Adjustment Account.

#### **Revenue Expenditure:**

Recurring expenditure on day to day expenses such as salaries, wages, electricity and telephones.

#### **Revenue Expenditure Funded from Capital Under Statute:**

Capital expenditure for which the Council either never had, or no longer holds, a capital asset.

#### **Revenue Support Grant:**

Paid by central government to assist in the provision of local government services.

#### Scheme Liabilities:

The liabilities of a defined benefit scheme for outgoings due after the valuation date. Scheme liabilities measured using the projected unit method reflect the benefits that the employer is committed to provide for service up to the valuation date.

# SerCOP

Service Reporting Code of Practice.

#### **Set-aside Capital Receipts:**

The money received from the sale of assets which is required to be set aside to redeem debt or defray future borrowing.

#### Stocks:

Items of raw materials and stores a council has produced to use on a continuing basis and which it has not yet used. Examples are consumable stores, raw materials and components purchased for incorporation into products for sale.

# TUPE:

Transfer of Undertakings – Protection of Employment.

#### Work in progress:

The cost of work done on uncompleted projects at the balance sheet date, which should be accounted for.